

Community Development Block Grant Program  
HOME Investment Partnerships Program  
Emergency Shelter Grant Program

**FISCAL YEAR 2008**  
**ACTION PLAN and CERTIFICATIONS**  
U.S. Department of Housing and Urban Development



July 1, 2008 – June 30, 2009

**OFFICE OF HOUSING & COMMUNITY DEVELOPMENT**

**CITY OF NEW BEDFORD, MASSACHUSETTS**

**Scott W. Lang, Mayor**  
**Patrick J Sullivan, Director**

**FISCAL YEAR 2008**  
**ACTION PLAN and CERTIFICATIONS**

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**FISCAL YEAR 2008 ACTION PLAN**  
**JULY 1, 2008 TO JUNE 30, 2008**  
**YEAR THREE OF THE FIVE YEAR CONSOLIDATED PLAN 2005-2009**

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## **EXECUTIVE SUMMARY**

The City of New Bedford, Massachusetts is pleased to present an Executive Summary of its Annual Action Plan for Fiscal Year 2008 running from July 1, 2008 through June 30, 2008.

**Purpose.** This 2008 *Action Plan* serves several functions:

1. It outlines activities that will be funded utilizing Federal Block Grants from the U.S. Department of Housing and Urban Development (HUD) in accordance with 24 CFR Part 91.220 of Title I of the Housing and Community Development Act of 1974, as amended during fiscal year 2008.
2. The Action Plan serves as New Bedford's consolidated submission for the Fiscal Year 2008 *Action Plan* and Certifications for the Community Development Block Grant (CDBG), Emergency Shelter Grant (ESG), and HOME Investment Partnership (HOME) Program components of the Action Plan.
3. It describes recommendations for specific projects and services to address housing, community development, emergency shelter, and homeless needs which were identified through public meetings, needs assessments, coalition meetings, consultations with community groups (i.e. neighborhood associations, linguistic minority organizations, etc.) and proposals solicited through both the public meetings and the Request for Proposals (RFP) process.
4. This *Action Plan* delineates a one-year strategy for providing housing and community development in response to the City of New Bedford's *Consolidated Plan 2005-2009*, a long-term community needs assessment and housing analysis completed in May of 2005 and implemented on July 1st of 2006, the City's *Continuum of Care* Strategy articulated in its SuperNOFA application for the 2007 funding round and the City's *Ten Year Plan to Address and Eliminate Homelessness* released in 2006.

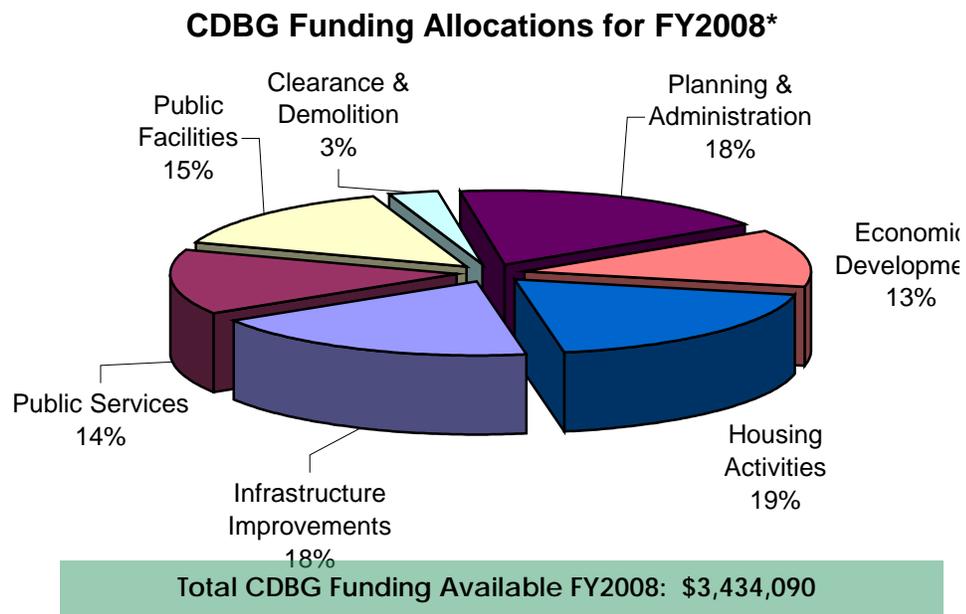
**Public Participation.** In order to ensure maximum participation from the citizens of New Bedford, the Action Plan process included public meetings, technical assistance workshops and distribution of information in multi-language formats in a variety of media formats. In addition to these traditional notices, the OHCD also sent out written and electronic notices to a diverse cross-section of neighborhood leaders, private interests, citizens and community stakeholders. The OHCD then conducted two public meetings in January of 2008 at Carney Academy and Gomes School. 43 community leaders, residents and representatives of local non-profits attended these meetings. Minutes of these public meetings are provided within the appendix of the final 2008 Action Plan.

A draft of the 2008 *Action Plan* was available for public review from March 17, 2008 through April 16, 2008 in libraries, City Hall and the Office of Housing and Community Development. A notice of the draft Action Plan's availability was published in the *Standard Times* on March 17, 2008.

**Funding Disbursement.** The 2008 *Action Plan* represents a single application for federal funding that incorporates three HUD formula programs, for a total allocation of \$4,292,963 million in FY 2008 funds. The three HUD programs are as follows:

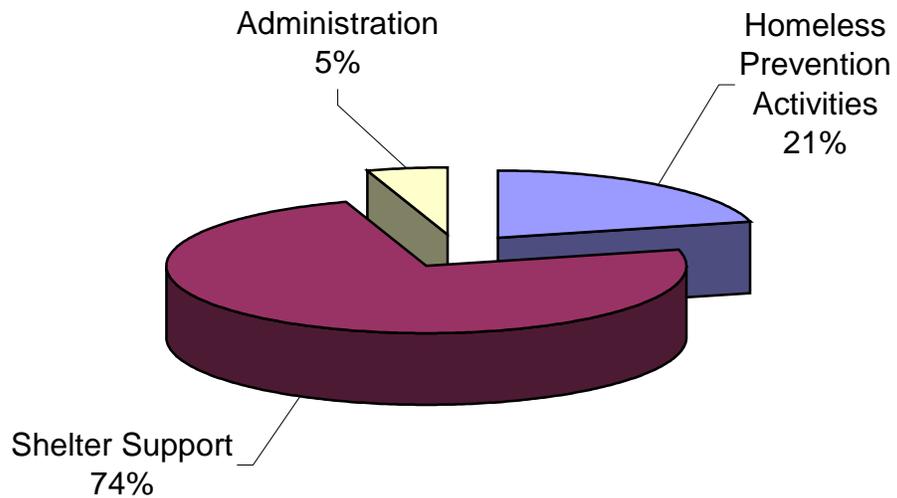
- Community Development Block Grant (CDBG), at \$2,956,836
- Emergency Shelter Grant (ESG) at \$131,886
- HOME Investment Partnership, at \$1,204,302

Anticipated program income for FY08 will come from two revolving loan funds (economic development and housing) and is estimated at \$200,000.



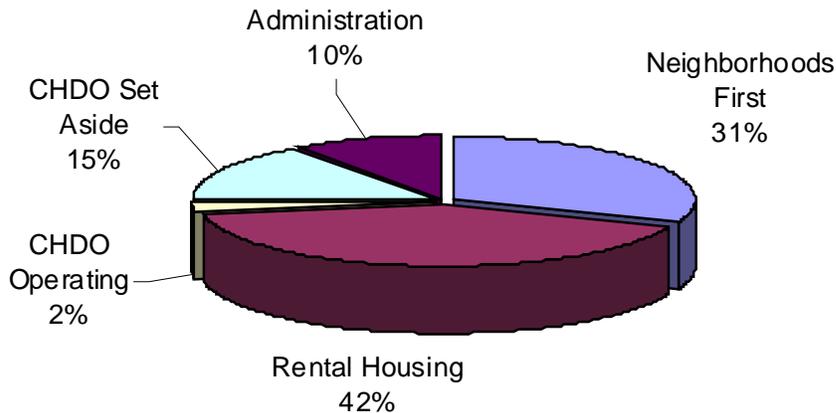
*NOTES: The budget includes planning and administration. \*Although there is a cap of 15% on public services, the budgeted figures represented by this pie chart are based on the entitlement plus program income and carryover from FY 2007.*

## ESG Allocation for FY 2008



Total ESG Funding Available FY2008: \$131,910

## HOME Allocation for FY 2008



Total HOME Funding Entitlement FY2008: \$1,204,302

Section III of the 2008 Action Plan summarizes proposed uses for the estimated \$4.3 million from the three formula grant programs (CDBG, ESG and HOME funding) as well as funds recaptured through program income and FY2007 carryover funds. Approximately 43 CDBG activities are described in the complete *Action Plan*.

### A. COMMUNITY DEVELOPMENT BLOCK GRANT PROGRAM

Title I of the Housing and Community Development Act of 1974 (Public Law 93-383) created the Community Development Block Grant (CDBG) Program. Re-authorized in 1990 as part of the Cranston-Gonzalez National Affordable Housing Act, local

communities are encouraged to use the resources of the CDBG Program to develop flexible, locally designed community development strategies to address the program's primary objective, which is the:

*"...development of viable urban communities, by providing decent housing and suitable living environments and expanding economic development opportunities principally for persons of low and moderate income."*

The 2008 Action Plan is based on a CDBG entitlement allocation from HUD of \$2,956,836. Additionally, we anticipate earning \$200,000 in revolving loan funds during FY2008 that will be used to fund additional economic and housing loans in FY2008.

The FY2008 CDBG entitlement allocation is added to a carryover of \$277,254 from FY 2007 of unspent money and an additional \$200,000 from revolving loan fund accounts bringing the total CDBG budget to \$3,434,090. The following chart provides a categorical breakdown of the CDBG funding for FY 2008:

<b>INFRASTRUCTURE IMPROVEMENTS</b>	<b>\$ 650,000</b>
<i>Improvements include the reconstruction and repaving of streets and sidewalks in several of the City's low-income census tracts as well as the improvements of vacant lots through the Community Garden and mini-park projects.</i>	
<b>CLEARANCE ACTIVITIES - DEMOLITION</b>	<b>\$ 100,000</b>
<b>PUBLIC FACILITIES</b>	<b>\$ 498,000</b>
<i>Renovations to the Hillman Street Complex and SEYAA Handicap Accessible restrooms.</i>	
<b>PUBLIC SERVICES</b>	<b>\$ 481,500</b>
<i>Funding to 24 non-profits and city departments providing services including, but not limited to: programs for youth, individuals with disabilities, senior citizen population, services for victims of domestic violence, youth outreach programs, legal assistance, counseling subsidies for low and moderate income persons, hunger relief and art therapy.</i>	
<b>HOUSING AND REHABILITATION</b>	<b>\$ 645,000</b>
<i>Funded provided for several housing rehabilitation programs, including lead based paint removal; Programs will also offer a counseling program for first-time homebuyers.</i>	
<b>ECONOMIC DEVELOPMENT</b>	<b>\$ 436,000</b>
<i>Economic development assistance projects sponsored by the City's three business associations and the NBEDC.</i>	
<b>PLANNING &amp; ADMINISTRATION</b>	<b>\$ 623,590</b>
<i>Planning and revitalization activities; administrative costs for program planning, monitoring, citizen participation and staffing.</i>	
<b>TOTAL CDBG PROGRAM</b>	<b>\$ 3,434,090</b>

During the past fiscal year the City met or exceeded the goals and objectives outlined in its strategic plan for housing and non-housing activities.

B. EMERGENCY SHELTER GRANT PROGRAM

The Emergency Shelter Grant (ESG) Program is part of the McKinney-Vento Homeless Program administered by HUD. The program is designed to help improve the quality of existing emergency shelters for the homeless, to provide certain essential social services to homeless individuals and families so that these persons have access to safe and clean shelter as well as supportive services needed to improve their life situations. The ESG program is also intended, through locally designed prevention efforts, to help reduce the number of persons who are at risk for becoming homeless.

The Emergency Shelter Grant portion of the 2008 *Action Plan* is based on an ESG entitlement formula allocation from HUD of \$131,886 and unused FY2007 allocation of \$24. A total of 8 homeless service provider agencies were funded to provide operational and maintenance expenses for homeless shelters.

C. HOME INVESTMENT PARTNERSHIP PROGRAM

The HOME Program was created to develop safe, decent and affordable housing through a variety of mechanisms including, home rehabilitation, assistance to first time homebuyers, affordable rental housing development, and assistance to community housing development organizations.

The following chart provides a categorical breakdown of the HOME funding for FY2008:

**3. HOME INVESTMENT PARTNERSHIP FUNDING \$1,204,302**

Neighborhoods First Program	373,227
Rental Housing Program	500,000
CHDO Set Aside (15%)	180,645
CHOD Operating Costs	30,000
Administration (10%)	120,430

<b>TOTAL HOME ENTITLEMENT EXPENDITURES</b>	<b>\$1,204,302</b>
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## Budget Proposal

The budget charts on the following pages provide a detailed breakdown of the CDBG, ESG and HOME programs and projects for FY 2008:

### FY08 CDBG, ESG and HOME FUNDING: BUDGET

FY2008 Amount  
Awarded

*Revised: March 16, 2008*

#### 1. COMMUNITY DEVELOPMENT BLOCK GRANT FUNDING<sup>1</sup> \$3,434,090

##### INFRASTRUCTURE IMPROVEMENTS

	PROJECT NAME	
Department of Public Infrastructure	DPI Infrastructure Improvements	650,000
<b>SUBTOTAL</b>		<b>650,000</b>

##### PUBLIC FACILITY IMPROVEMENTS

Office of Housing and Community Development	Project Management	70,000
South End Youth Athletic Association	Installation of handicapped restrooms	28,000
Department of Public Facilities	Hillman St. complex	400,000
<b>SUBTOTAL</b>		<b>498,000</b>

##### PUBLIC SERVICES

Access for Community Enhancement Services	Rec/Social Activities for People with Dis.	5,000
Art Therapy Inspirational Art for Seniors, Inc.	Healing Emotions through Art	8,000
Assistive School System Educational Technical Services, Inc	Reading Coach (ASSETS)	7,000
Brick by Brick Foundation Inc.	The Creative Careers Program	5,000
Coastline Elderly Services	Community Mainstream	7,500
Department of Health and Human Services	Community Neighborhood Outreach Proj.	60,000
Department of Community Services	Elder Services Project	170,000
Department of Community Services	Recreation Summer Day Program	35,000
Department of Community Services	Summer Jobs Program	30,000
Department of Community Services	Supportive Recreation	23,000
Domestic Violence Unit	Domestic Violence Intern Coord Project	29,000
Greater New Bedford Boys' & Girls' Club	Youth Outreach Transportation Project	5,000
Immigrants Assistance Center, Inc.	Ombudsman Services Project	10,000
NEBCOA, Inc.	Wrap House--Case Management	14,000
New Bedford Symphony Orchestra	Music in the Morning	6,000
New Center for Legal Advocacy	Housing Law Project	10,000
NorthStar Learning Center	Acushnet Heights Youth Club	9,000
NorthStar Learning Center	Farmers' Market at Clasky Common	6,000
PACE, Inc.	Monte's Summer Basketball & Youth United	6,000
People Supporting Independent Leisure, Inc.	Trans. Resources for Common Inclusion	6,000
Reflections	Reflections Case Management Program	5,000

<sup>1</sup> This total reflects the FY08 entitlement [\$2,956,836], revolving loan fund accounts [\$200,000] and FY07 carryover funds [\$277,254].

# FY08 CDBG, ESG and HOME FUNDING: BUDGET

FY2008 Amount  
Awarded

*Revised: March 16, 2008*

## PUBLIC SERVICES, CONTINUED

Southeastern MA Veteran's Transition House	Homeless Service Provider/Support Coord	15,000
UMASS	SouthCoast ComPeer	5,000
United Way Hunger Commission	The Hunger Relief Project	5,000
<b>SUBTOTAL</b>		<b>\$481,500</b>

## HOUSING AND REHAB PROJECTS

Office of Housing and Community Development	Storefronts Reimbursement Program	70,000
Office of Housing and Community Development	Housing Accessibility	125,000
Office of Housing and Community Development	At Home Program (Funded from RLF)	50,000
Office of Housing and Community Development	Deleading Program	50,000
Office of Housing and Community Development	Financial Assistance (Funded from RLF)	50,000
Office of Housing and Community Development	Service Delivery	300,000
<b>SUBTOTAL</b>		<b>645,000</b>

## ECONOMIC DEVELOPMENT

Community Economic Devt Ctr of SE Mass	Microenterprise Development Program	12,000
Downtown New Bedford, Inc.	Downtown Economic Dvmt. Assistance	15,000
New Bedford Economic Development Council	Economic Development Assistance Project	285,000
Office of Housing and Community Development	E.D. Revolving Loan Fund Account (Funded by RLF)	100,000
North End Business Association	Partnerships for Progress Project	12,000
South End Business Association	CDBG South End Business Assoc Project	12,000
<b>SUBTOTAL</b>		<b>436,000</b>

## PLANNING AND ADMINISTRATION

Planning Department City of New Bedford	Senior Planner Position	38,590
CDBG Planning and Administration	Entitlement Management & Project Monitoring	585,000
<b>SUBTOTAL</b>		<b>623,590</b>

## TOTAL CDBG ENTITLEMENT EXPENDITURES

**\$3,434,090**

## FY08 CDBG, ESG and HOME FUNDING: BUDGET

FY2008  
Amount  
Awarded

*Revised: March 16, 2008*

### 2. EMERGENCY SHELTER GRANT FUNDING \$131,910

Catholic Social Services	No Place Like Home Emergency Services	5,000
Harbour House/HighPoint	Helping Everyone Live Productively (HELP)	5,200
Market Ministries, inc.	Emergency Shelter--Insurance	25,300
New Bedford Council on Alcoholism	WRAP House--Maintenance	13,500
New Bedford Women's Center	Battered Women's Shelter	20,000
PACE, Inc.	Furniture, Lifeline Fuel and Rental Assistance Project	23,000
Steppingstone, Inc.	New Bedford Women's Therapeutic Community	15,237
Veteran's Transition House, Inc.	Operational Expenditure Reimb Project	18,000
Administration		6,673

**TOTAL ESG ENTITLEMENT EXPENDITURES \$131,910**

### 3. HOME INVESTMENT PARTNERSHIP FUNDING \$1,204,302

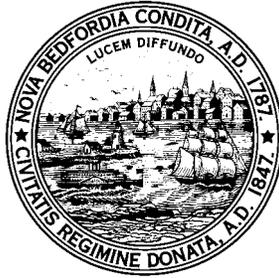
Neighborhoods First Program	373,227
Rental Housing Program	500,000
CHDO Set Aside (15%)	180,645
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Administration (10%)	120,430

**TOTAL HOME ENTITLEMENT EXPENDITURES \$1,204,302**

#### Conclusions

During FY08 the City of New Bedford will make significant progress in implementing its Housing and Community Development goals and priorities as set forth in its Consolidated Plan 2005-2009 and 2008 Action Plan. Many of these activities stand out as having the potential for positively impacting the quality of life for the City's low and moderate-income residents. All of these activities have come to fruition as the result of an active public process, community input, careful planning and a significant commitment of financial resources while providing tremendous opportunities for low and moderate-income individuals and families, both young and old, throughout the City of New Bedford.

The City of New Bedford remains confident that its high level of performance enjoyed in the past years can be maintained as it continues exploring innovative opportunities to improve the quality of life for its low and moderate-income citizenry.



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**FISCAL YEAR 2008 ACTION PLAN  
JULY 1, 2008 TO JUNE 30, 2008  
YEAR THREE OF THE  
FIVE YEAR CONSOLIDATED PLAN.2005-2009**

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## **I. Introduction**

The City of New Bedford has prepared this 2008 *Action Plan* outlining activities that will be funded utilizing Federal Block Grants from the U.S. Department of Housing and Urban Development (HUD) in accordance with 24 CFR Part 91.220 of Title I of the Housing and Community Development Act of 1974, as amended. This document serves as New Bedford's consolidated submission for the Fiscal Year 2008 *Action Plan* and Certifications for the Community Development Block Grant (CDBG), Emergency Shelter Grant (ESG) and HOME Investment Partnership (HOME) Program components of the Action Plan. It describes recommendations for specific projects and services to address housing, community development and homeless needs which were identified through public meetings, needs assessments, consultations with community groups and proposals solicited through both the public meetings and the Request for Proposals (RFP) process.

This *Action Plan* delineates a one-year strategy for providing housing and community development in response to the City of New Bedford's *Consolidated Plan.2005-2009*, a long-term community needs assessment and housing analysis completed in 2005 and implemented in 2006. This *Action Plan* presents data in several distinct categories: an overview of New Bedford's housing and community/economic development needs, a review of the five-year goals, strategies and actions proposed in the *Consolidated Plan* to meet the identified high priority needs and the specific activities proposed for Fiscal Year 2008 (July 1, 2008 - June 30, 2008) that represent the third year of program goal implementation of the *Consolidated Plan*. The geographic distribution of proposed projects and activities is also described in the *Action Plan*.

The Office of Housing & Community Development also took into consideration the priorities of the *Continuum of Care Plan 2007* that it prepared in cooperation with the City's Homeless Service Provider Network. The *Continuum of Care Plan 2007* was submitted to the U.S. Department of Housing & Urban Development representing the City's ninth application for Federal McKinney-Vento Homeless Service funds in June of 2007. The City of New Bedford has been successful in receiving McKinney funding as the result of such plans every year since FY96. The most recent application submitted to HUD in June of 2007 described the integrated and coordinated system of housing, employment, emergency and supportive services designed to reduce and prevent homelessness in New Bedford.

### **CITIZEN PARTICIPATION**

The Office of Housing & Community Development has an adopted Citizen Participation Plan that establishes the process by which the annual *Action Plan* is planned and developed in consultation with the public.

The planning and citizen participation activities for the 2008 *Action Plan* commenced in January of 2008, when the Office of Housing & Community Development conducted its annual public meetings at Carney Academy in the west central section of the City and at the Gomes Elementary School in the City's south end. These meetings were conducted for the purpose of soliciting public comment and project proposals relative to community needs and program priorities. 42 people attended the public meetings, and an additional 25 citizens and agency representatives attended a technical workshop to assist people with the preparation of proposals for funding on January 11<sup>th</sup> at the Office of Housing & Community Development. A total of 54 proposals for CDBG funding and an additional 10 proposals for ESG funding were submitted during a four-week period ending February 8, 2008.

Furthermore, 5 City departments submitted funding requests to offset their costs related to longer-term community development programming, including such projects as infrastructure improvements and recreation programs that serve low and moderate income people.

### **PLANNING AND CITIZEN PARTICIPATION SCHEDULE**

#### **Year Round**

Coalition meetings, consultations with community organizations, and participation in various community-based planning efforts

#### **December 14, 2007 – January 2, 2008**

Publication of multi-language advertisements in newspapers, flyers distributed to neighborhood leaders, posted within the community at public buildings, libraries, supermarkets, etc. advertising January Public Meetings

**January 9<sup>th</sup> & 10<sup>th</sup>, 2008**

Public meetings conducted to solicit input for Draft 2008 *Action Plan*;  
release of RFP made available to the general public

**January 11, 2008**

Technical Assistance Workshop

**February 8, 2008**

Deadline for receipt of proposals

**March 17, 2008**

Publication of Draft 2008 *Action Plan* and distribution to public locations.  
Distribution of 2008 *Action Plan* Executive Summary to City Council

**March 17, 2008 – April 16, 2008**

Thirty-day (30) Public Comment Period, Draft 2008 *Action Plan*

**April 24, 2008**

City Council Vote to Authorize Transmittal of 2008 *Action Plan*

**April 28, 2008**

Submission of Final 2008 *Action Plan* to HUD

**July 1, 2008**

2008 CDBG, ESG, & HOME Fiscal Year Begins

Copies of the Draft 2008 *Action Plan* have been made available for a 30-day public comment period at branches of the public library, the City Clerk's Office in City Hall and the Office of Housing & Community Development at 608 Pleasant Street beginning March 17, 2008. Written comments submitted during the 30-day public comment period ending April 16, 2008 have been included in the Final 2008 *Action Plan* submitted to HUD on or about April 28, 2008.

## II. Federal Resources

The 2008 *Action Plan* represents a single application for federal funding incorporating three HUD formula programs in addition to program income, for a total allocation of \$4,292,963 million in FY 2008 funds. The three HUD programs are as follows:

Community Development Block Grant (CDBG), at \$2,956,836  
 Emergency Shelter Grant (ESG) at \$131,886  
 HOME Investment Partnership, at \$1,204,302

Anticipated program income for FY08 will come from two revolving loan funds [economic development and housing] and is estimated at \$200,000.

<b>ADDITIONAL FUNDING</b> Other Resources potentially available in the City of New Bedford in FY 2008			
SubRecipient Name	Source of FY 08 Funding	Funding Description	Amount of Funding
<b>CITY OF NEW BEDFORD</b>	Environmental Protection Agency (EPA) (Federal)	Brownfield Assessment Grant (Multi year)	\$400,000 tot. \$90,000 remaining for FY09
	Environmental Protection Agency (EPA)	Brownfield Cleanup Grant – for cleanup of a former manufacturing site located at 246 River Road.	\$200,000
	Environmental Protection Agency (EPA)	Brownfields Cleanup Grant – former Payne Cutlery Site	\$200,000
	Environmental Protection Agency (EPA) (Federal)	Brownfields Revolving Loan Fund Grant-establish, capitalize and market a loan fund to provide low or no interest loans to eligible private parties to remediate Brownfields sites.	\$500,000
	Environmental Protection Agency	Environmental Education Grant – Technologies of the Future	\$250,000
	Environmental Protection Agency	Environmental Education Grant – Sustainable Environmental Education Project	\$242,600
	Environmental Protection Agency	Environmental Education Grant - Ocean Explorium Environmental Education	\$250,000
	Environmental Protection Agency	Demolition of Former Aerovox facility	\$8,000,000
	Mass Department of Business and Technology	Elco dress site Economic Development Project.	\$300,000

	Mass. Department of Housing and Community Development MassDevelopment Massachusetts Technology Collaborative	Elco Dress site Economic Development Project  Brownfields Assessment Funding  Renewable Energy Grant	\$50,000  \$55,000  \$115,805
<b>NEW BEDFORD HOUSING AUTHORITY</b>	HUD  Federal Home Loan Bank Slades Bank	Public Housing Operating Fund Public Housing Capital Fund Section 8 Rental Income Other Income Non-Federal Modernization Funding Mill Street Initiative	\$4,000,000 \$3,242,925 \$10,807,555 \$6,000,000 \$1,672,642 \$4,563,187 \$ 600,000 \$1,000,000
<b>NEW BEDFORD POLICE DEPT.</b>	EOPS  U.S. Dept. of Justice BJA	The Executive Office of Public Safety granted funds for Safe & Drug Free Schools (CASASTART), expires on 3/31/08 The Narcotics unit through the Byrne Multi-jurisdictional Task Force program, expires on 9/30/07 Community Policing, expires on 12/31/07 A civilian advocate in the Domestic Violence Unit through the Violence Against Women Act grant, expires on 9/30/07 Byrne Safe Neighborhood expires 12/31/07, Shannon Anti-Gang Grant expires on 9/15/07, GHSB Traffic Grant expires 9/30/07  Gang Resistance Education and Training (G.R.E.A.T.). Grant expires 9/30/07	: \$299,500 \$50,000 : \$306,891 \$34,000 \$21,888 \$1,000,000 ic: \$14,000  \$94,935
<b>PACE, Inc</b>	HUD (Federal)  OCCS (State)  DHHS (Federal)  DHHS (Federal)  DHCD (State)	Funding sources for the YouthBuild/AmeriCorps program \$262,590 from HUD. State YouthBuild (DOE) \$212,000 and private funding \$82,000 The Office of Child Care Services will provide over \$20 million in federal funding through the state OCCS for Child Care Resource and Referral. These funds are for Voucher reimbursement. The program also receives funds for 9 Community Partnerships, Mass Family Network and Evenstart. Federal monies through the U.S. Department of Health and Human Services for low-income residents of the City of New Bedford to pay for Fuel Assistance in the winter months. Federal assistance for Head Start Program for children of low-income families geared to early childcare development and Head Start Project and Welfare to Work program. Core funding/franchise grant to PACE for administration of grants for low-income residents of the City of New Bedford and special projects funding.	\$556,590  \$22,163,408  \$6,192,074  \$2,614,828  \$427,895

HIGHPOINT	DPH/BSAS (State)	The Department of Public Health, through its BSAS Transitional Support Services Program, has allocated over \$1.2 million to assist individuals, most who are homeless, in need of intensive Transitional Support Services who are awaiting placement in residential substance abuse treatment programs.	\$1,235,817
	Dept. of Education (State)	The Department of Education-Nutrition Programs and Services provides funding for nutritious snack/meals for children residing in emergency homeless shelter.	\$6,104
	DTA (State)	The Department of Transitional Assistance has allocated over \$690,000 to provide emergency shelter to homeless families.	\$691,702
UNITED WAY	EFSP (Federal)	United Way of Greater New Bedford serves as the local administrator of Emergency Food and Shelter Program funds. UW administer the process to enables local programs to apply for emergency food, shelter, utility and rent/ mortgage assistance. A total of 366,345 was distributed directly to local organizations in Bristol County. The 7,476 reflects the amount UW received for administrative costs.	\$7,476
	Local Fundraising	The United Way's raises funds that are allocated to local community based agencies for health and human service programs. Funds assist primarily low-income residents of the Greater New Bedford area. United Way also houses the Hunger Commission of SE MA and Community Building MiniGrants Program.	\$1,020,321
	DSS (State)	The Department of Social Services provides this amount to the United Way of Greater New Bedford to administer Community Connections, a state-sponsored program that provides facilitative leadership for a variety of community-based initiatives to strengthen and support families and prevent abuse and neglect.	\$485,155
CITY OF NEW BEDFORD, DEPT of RECREATION	DOE (State)	Massachusetts Department of Education Summer Food Service Program <b>Expansion Grant</b> New Sites.	\$10,000
	DOE (State)	Massachusetts Department of Education Summer Food Service Program <b>Start Up Grant</b> Program-site preparation	\$2,500
	DOE (State)	<b>Summer Food Service Program Grant</b> to provide 1,800 free breakfasts and lunches daily to qualified youngsters during the summer months (July 2nd through August 24th) park sites, housing projects, public schools in the City of New Bedford.	\$150,000
GREATER NEW BEDFORD WORKFORCE INVESTMENT BOARD	DOL (Federal) DTA & DOE (State)	It is estimated that the U.S. Department of Labor (WIA,Wagner/Peyser) <del>(\$4,146,000)</del> the Massachusetts Department of Transitional Assistance <del>(\$411,000)</del> and the Department of Education <del>(\$343,000)</del> will grant \$4.9 million in funds to New Bedford for job training programs, dislocated worker retraining efforts, as well as other potential opportunities for youth.	\$4,146,000

	Dept. of Marine Fisheries, DCS (State)	The Division of Career Services contributes approximately <u>\$341,000</u> for support of the One-Stop Career Center and the Workforce Investment Board. The funds support career center facilities and staff salaries. Staff assist any resident from the Greater New Bedford area in job seeking activities. <u>\$50K</u> Mass. Dept. of Marine Fisheries to continue support for fishermen counseling and case management.	\$391,000
	Commcorp	Funds awarded by Commonwealth Corporation (DOL funds)-WCTF <u>\$250K</u> training for incumbent workers in manufacturing partnership: <u>\$220K</u> , Youthworks employment opportunities: <u>\$30</u> P-21 youth programs: <u>\$30k</u> Literacy Works: <u>\$50K</u> Shared Youth Vision.	\$320,000
<b>STEPPINGSTONE</b>	United Way (Private)	Through the United Way fundraising campaign, Steppingstone, Inc. New Bedford Therapeutic Women's Community has raised an estimated \$972 during fiscal 2008 for providing services that assist primarily low- income residents of the Greater New Bedford area.	\$972
	DPH/BSAS (State)	The Department of Public Health, through its Bureau of Substance Abuse Services (BSAS), allocated this amount of funding to the Steppingstone, Inc., New Bedford Therapeutic Women's Community to provide transitional housing and substance abuse services for FY08. .	\$384,810
	TJX Foundation (Private)	The TJX Foundation awarded a grant in fiscal 2006 to fund the nutritional component of the New Bedford Women's Therapeutic Community Program.	\$4,700
	Polaroid Fund from Community Foundation of Southeastern Massachusetts	The Polaroid Foundation awarded a \$11,000 grant in fiscal 2007 to the New Bedford Therapeutic Women's Community Program to provide workforce development assistance.	\$11,000
	DPH/BSAS (State)	The Department of Public Health (DPH) and the Bureau of Substance Abuse Services (BSAS) provides funding for supportive housing, transitional Housing, and support services for recovering substance abusers.	\$25,000
<b>NEW BEDFORD COUNCIL ON ADDICTION (NEBCOA)</b>	FEMA (Federal)	Federal Emergency Management Agency (FEMA)-Assists in the procurement of served meals for residents in NeBCOA's program for women in early recovery.	\$3,360
	DTA (State)	Mass. Dept. of Transitional Assistance (DTA)- Provides funding for food benefits for substance abusers that reside in the NeBCOA treatment facilities.	\$60,000
	United Way (Private)	Funding for the NeBCOA Monarch House - supports counseling services for women.	\$25,991
	DPH (State)	Mass Dept of Public Health-Bureau of Substance Abuse Services-Provides funding for residential substance abuse service for women & men with special emphasis on services for Chronic Homeless individuals as well as supportive case management services for women	\$874,224

	MPB (State)	Mass Parole Board-provides funding for residential substance abuse treatment and services for men transitioning from incarceration back to living in the community	\$165,000
<b>IMMIGRANTS ASSISTANCE CENTER</b>	Bristol County Sheriff's Department	The Bilingual Counselor/Health Educator works with inmates in the Bristol County Correctional Facilities as a case manager and HIV bilingual educator.	\$15,000
	Coastline Elderly Services, Inc.	In home visits to caregivers who are non-English speakers and are taking care of homebound family members. The program provides the caregiver access to the services of the IAC.	\$8,000
	Coastline Elderly Services, Inc.	Access/Advocacy for non-English speaking elders.	\$18,000
	Elder Services of the Merrimack Valley	To provide outreach and educate limited English/non-English speaking elders about Medicare and Medicaid abuse, fraud and errors.	\$17,000
	Department of Public Health	Street Outreach and Case Management to high risk Portuguese Speaking individuals to HIV and STD counseling and testing.	\$35,000
	Sailor's Snug Harbor	Citizenship education, support and assistance to fishermen and their families.	\$10,000
	Island Foundation	Citizenship Outreach Education at local high schools to assist and empower high school immigrant students in becoming US Citizens.	\$10,000
	United Way of Greater New Bedford	Bilingual/bicultural case management for Non-English speakers. (Portuguese & English).	\$31,573
	Shannon Grant	Provides intensive trilingual Case Management services to "high Risk" immigrant youth who are either involved with the 2 <sup>nd</sup> Change Juvenile Court System, DSS, Substance abuse, youth violence and are gang prone.	\$19,000
	Citizenship for New Americans	The IAC provides citizenship information assistance and support to immigrants along with Native Language Citizenship classes in Portuguese and Cape Verdean Creole to the the elderly population that meet the criteria to apply in their native language	\$37,000
	Luso American Foundation	The IAC provides assistance and support to families of inmates who are permanent residents and are facing deportation due to the severe immigration bills that were passed in 1996. The IAC works with their families to provide social services and support during this very difficult time.	\$25,000
	<b>INTERCHURCH COUNCIL OF GREATER NEW BEDFORD</b>	Individuals, Organizations & Foundations (Private)	Support for elderly housing programs, parish-based caregiver services, police chaplain, youth services, chaplainry services at St. Luke's Hospital and the general operation of the Council.
DMR (State)		For service as a corporate representative payee to mentally disabled individuals who could not otherwise manage their financial affairs.	\$91,032

<b>COASTLINE ELDERLY SERVICES INC. (CES)</b>	HDM's Home Delivered Meals (State)	Home delivered meals and meals served at congregate sites meals for elders that are State Homecare clients. 175,000 meals are provided to New Bedford residents annually.	\$343,331
	Title III C Federal funding	Home delivered meals and meals served at congregate sites meals for elders that are not State homecare clients. Supplements State monies for same 175,000 meals for New Bedford residents.	\$263,024
	USDA Grant	Supplemental funding for the Nutrition Program	\$47,665
	USDA Commodity credits	Supplemental funding for the Nutrition Program	\$38,148
	State Nutrition	Supplemental funding for the Nutrition Program	\$107,970
	Targeted Care	This funding plays an instrumental role to indigent seniors by ensuring that those individuals who are considered at risk are given assistance to purchase adaptive equipment, pay the rent to avoid eviction, pay for utilities or out of pocket expenses for prescriptions among other things.	\$60,811
	Supportive Living – (State)	Provide assistance to elderly living in supportive living facilities. These services include light housekeeping, personal care, laundry, medication assistance, grocery shopping and brief tasks. Currently we provide these services for 45 New Bedford residents.	\$197,127
	Dept. of Mental Retardation (DMR)	DMR support services and visits to mentally retarded adults.	\$6,383
	Money Management (State)	Money management strategies to ensure elders' bills are paid on a timely basis.	\$19,066
	Title III – Federal Funds – A	Provides planning and support for all Title III funds.	\$69,636
	Title III – Federal Funds – B	Provides a variety of programs and services ranging from legal, medical/mental health, fuel assistance, support groups through contracts with over 28 community agencies in order to maintain elders in their homes and decrease costly institutionalization.	\$162,044
	Title III – Federal Funds – D	Provides health and wellness support programs to elders.	\$13,790
	Anonymous Foundation	Provides access to community services to decrease isolation to 82 New Bedford Residents	\$120,000
	Title III – Federal Funds – E	To reduce caregiver stress by strengthening caregivers' knowledge and ability to care for dependent elders we provide a variety of services to caregivers caring for elders in our community including respite, adult day health, social day care, home health aides and translation services.	\$66,935
	Title III – State Funds – E	To reduce caregiver stress by strengthening caregiver's knowledge and ability to care for dependent elder we provide a variety of services to caregivers caring for elders in our community including insurance counseling and other specialized services.	\$45,945

	Ombudsman – Federal	Visits to 1,272 elders in 11 Nursing and Rest Homes in New Bedford for advocacy and assist in resolving resident complaints, while ensuring optimal quality of life for all residents.	\$29,167
	Community Mainstream	Screen low income individuals for over 60 federal and public assistance programs that they may potentially qualify for. These benefits range from Food Stamps, TANF, Veterans Benefits and others. 191 of the 241 elders live in New Bedford	\$43,771
	Community Choices	Ensures eligible Mass Health clients, who are enrolled in Section 2176 Elder Care Waiver, receive coverage for needed community services for the purpose of delaying or preventing nursing facility admission. Now serving 73 New Bedford residents.	\$688,979
	Residential Coordinator	Performs case work with elderly/disabled and family residents in need of support. Refers elders for assessment, links them with service providers in the community. Monitors the provision of the services. Serves as a link with the site management to insure the individual/family is aided in getting services to enable continuing residency in the development.	\$50,000
	Foster Grandparents (Federal)	Are assigned to area schools and agencies serving special needs children. We currently have 67 active FGPs working with children in New Bedford.	\$175,968
	Aging Services Access Point – State Home Care	Homecare purchased services provide Homemaker, Personal Care, Respite, Adult Day Health, Social Day Care, Home Health Aides, Grocery Shopping, Laundry and Transportation services provided to 785 elders in New Bedford.	\$2,187,538
	New Enhanced Community Options – State	Provides additional Homecare services to clients with higher than average needs. Currently provide services to 84 New Bedford residents.	\$532,028
	Coordination of Care – State	Complete screenings for medical eligible elders, nursing home or adult day health admissions.	\$285,571
	Senior Employment	Promote useful part-time job opportunities in community service activities for unemployed low-income persons who are 55 years of age and older.	\$186,772
	Senior Care Options	Enabling individuals to live in the community independently through Managed Care Mass Health Programs.	\$1116,574
	Personal Care Attendant	Consumer self-directed care through Mass Health, which provides consumers with personal care services to enable them to live independently. Currently 191 New Bedford residents are enrolled.	\$164,609

<b>CATHOLIC SOCIAL SERVICES, INC.</b>	JB Fernandes Trust	Health Advocacy for Portuguese Speakers: provides advocacy services to assist individual in medication, securing insurance, Doctors directions, & prevention	\$50,000
	MAHA	No Place Like Home: provides housing counseling with a special focus on Portuguese & Spanish speakers.	\$30,000
	Catholic Charities, ESG	Financial assistance to individuals for rent, utilities, auto repairs, mattresses	\$55,000
	Private Insurance, Catholic Charities	Mental Health Services: counseling services provided primarily to uninsured individuals and families	\$40,000
	Private Donations, FEMA, Catholic Charities	Solanus Casey Food Pantry: provides food twice a week. Last year provided service to 13,453 individuals	\$52,000
	Catholic Charities	Furniture Program: provides donated furniture to homeless families	\$25,000
	<u>Mass Bar, Catholic Charities</u>	Legal services for immigrants	\$233531
	<u>Catholic Charities Poloroid foundation, Acorean Government</u>	Citizenship and ESL for immigrants	\$25,000.
<b>MARKET MINISTRIES</b>	FEMA (Federal)	Federal Emergency Management Agency (FEMA)- Alternative Shelter Site Funds for overflow clientele from Emergency Shelter to motel for women and children. These funds are also used for meal assistance.	\$18,000
	Meals Program (Private Funding)	Support prevention of homelessness for women with children, providing rental assistance and 3 meals a day.	\$6,000
	Sisters of Mercy (Private)	Emergency Funds to support prevention of homelessness by funding rental assistance vouchers for women with children.	\$20,000
	Massachusetts Housing & Shelter Alliance	Transitional Homeless Prevention Program for 7 individuals.	\$45,000
	DTA (State)	Operational funding source for Emergency Shelters for Homeless Individuals.	\$303,000
<b>NEW BEDFORD ECONOMIC DEVELOPMENT COUNCIL</b>	Mass Development (State)	The New Bedford Economic Development Council has loan funds available through Massachusetts Development loan proceeds for local businesses.	\$1,250,000
	Property & Casualty Fund (Private)	The New Bedford Economic Development Council has loan funds available through Property & Casualty Fund loan proceeds for local area businesses.	\$250,000
	The Pelham Fund (Private)	Provides loan funds for local small businesses.	\$50,000
	Small Business Administration	Provides loan funds for Micro Enterprise Businesses	\$155,000

	EDA fishing (Federal)	Grant money used for local marine based business development	\$2,500,000
	EDA Non-fishing (Federal)	Provide funding for local area business loans.	\$400,000
	Bank of America (Private)	Provide funding for local area business loans.	\$750,000

<b>TOTAL OTHER RESOURCES</b>			
Potentially available in the City of New Bedford in FY2008			<b>\$100,090,264</b>

### III. Summary of Community Development, HOME and ESG Priorities & Specific Objectives

#### A. FISCAL YEAR 2008 ACTION PLAN HOUSING ACTIVITIES

The FY 2008 *Action Plan* includes proposed activities that meet the priority housing and community needs as described in the *Consolidated Plan 2005-2009*, which outlines the City of New Bedford's strategy to address the housing problems of its low- and moderate-income citizens, the homeless and its housing stock. Priority needs in the *Consolidated Plan 2005-2009* include:

- Increasing the amount of decent, safe and affordable housing by supporting the rehabilitation of substandard units, especially those in 1 to 3-unit structures. Restoring and enhancing the local building stock can simultaneously reduce high energy costs, reestablish local history, and create jobs;
- Increasing the supply of rental housing affordable to low- and moderate- income households;
- Supporting the development through rehabilitation of affordable housing that is suitable for that segment of the populace with special housing needs, including the frail elderly, severely mentally ill, developmentally disabled, physically disabled and persons with AIDS and related diseases;
- Expanding opportunities for homeownership among those households presently unable to purchase their own home;
- Providing affordable housing options to non-profit caregivers who are meeting the shelter and other needs of the homeless, including victims of domestic violence and those with AIDS and related diseases;
- Reducing lead-based paint hazardous conditions in privately owned housing; and
- Minimizing displacement involving involuntary permanent relocation.

#### 1. **CONTINUATION OF CURRENT PROGRAM ACTIVITY**

The Housing Activities proposed for the upcoming year correspond to the priority needs identified in the *Consolidated Plan 2005-2009*. Programs administered through the New Bedford Office of Housing and Community Development will preserve over 80 units of owner and renter housing using HOME, CDBG, state and private program funds. In addition, the following prioritized activities will be undertaken

for Fiscal Year 2008:

- Provide housing rehab loans and grants to 8 households to assist with necessary and emergency repairs that enable applicants to remain in their homes, bringing their property up to regulatory codes.
- Provide housing rehab loans and grants to 8 low and moderate-income households to assist in bringing their property up to regulatory codes.
- Provide loans for the development, acquisition and rehabilitation of rental housing assisting a total of 35 units
- Provide loans and grants for the abatement of hazardous materials including lead based paint and asbestos to assist 15 units of housing.
- Support applications for Low-Income Housing Tax Credits and other financial resources when such applications include units affordable to extremely low income households so as assist 20 such units.

**2. IDENTIFICATION OF NEW PROGRAM ACTIVITIES FOR FY 2008**

The Office of Housing and Community Development will identify areas for new program activity by investigating ways to preserve and develop low-income housing units in mixed-use and mixed-income projects. Some of those identified areas of program activity will be as follows:

- Provide financial and technical assistance to two designated Community Housing Development Organizations (CHDOS); People Acting in Community Endeavors, (P.A.C.E.) and Community Action for Better Housing Inc, (CABH, Inc.)
- PACE and Community Action for Better Housing [CABH]: Certified CHDOs using funds for acquisition of abandoned/distressed properties for rehabilitation and subsequent sale to low/moderate income first-time homebuyers utilizing funds derived from the HOME Program.
- Assist non-profits in developing transitional and permanent housing for homeless and special needs populations.
- Use geographic targeting to focus funding resources in ways that support neighborhood improvement; work to create neighborhood-based planning guidelines in the *Consolidated Plan* that include opportunities for

neighborhoods to plan to preserve and develop low-income housing compatible with goals for neighborhood improvement.

- Continue to develop affordable housing opportunities within the city's targeted neighborhoods.
- Utilize the Tax Title Disposition Program and the Attorney General's Receivership Program to their greatest extent to acquire tax delinquent properties and vacant lots for redevelopment including new construction of in-fill housing.
- Promote the development of affordable housing specifically targeted to low and moderate- income seniors.
- Utilize funding derived from the HOME program to construct single-family homes on vacant lots in targeted neighborhoods. The properties will be sold to low and moderate income first time homebuyers through a lottery process.

## 2. ABANDONED PROPERTY AND FORECLOSURE STRATEGY

To address the sharp increase in foreclosure rates nationally and locally (188 in 2007), and the 300% increase in abandoned and vacant property in the City of New Bedford, the City has instituted a comprehensive Abandoned Property and Foreclosure Strategy.

The plan is an outgrowth of the Mayor's Interdepartmental Housing Task Force, assembled in 2006 and coordinated through the Office of Housing and Community Development. The plan institutes a strategic, multi-dimensional approach to the problem of abandoned properties and foreclosures, and involves four areas of activity: **Legal Action, Administrative Oversight, Enforcement & Inspection, Foreclosure Prevention and Redevelopment.**

### Legal

I. The Office of the City Solicitor has drafted two ordinances to deal with abandoned and problem properties:

- a. **Prevention and Abatement of Nuisances:** significantly enhances both the legal obligation and the schedule of penalties for property-related infractions.
- b. **Vacant Building Registration:** requires inspection and registration of all vacant buildings within the city, and imposes steep fines for non-compliance.

I. The Office of Housing and Community Development will work with the Massachusetts Attorney General's Office to employ the Receivership Program on a small number of targeted problem properties. The Receivership Program allows the court to appoint a "Receiver" to correct code violations

and public safety issues in instances where the owner does not respond to any directives.

### **Administrative**

- I. The Departments of Housing and Community Development and Inspectional Services, working with Management Information Systems, will develop a comprehensive database of all abandoned and foreclosed properties. City departments having any role in the inspection or disposition of city buildings will have access to this list from a central server and be able to note any actions taken or changes of status that occur.
- II. The Department of Inspectional Services will create and service an abandoned property hotline. This hotline will allow city residents to report problem properties to the appropriate officials. There will also be a web-based reporting mechanism.
- III. The Interdepartmental Housing Task Force will create a Property Review Team, consisting of all relevant departments (legal, treasurer's, community development, inspectional, health, fire, police, public facilities, public infrastructure), which will meet weekly to discuss issues with specific city properties, and take immediate corrective action as necessary.

### **Enforcement & Inspection**

- I. The City, through Inspectional Services, Police, and Fire Departments will conduct joint inspections of abandoned and "at-risk" properties.
- II. The Inspectional Services Department will coordinate building code training sessions for public safety officials, including Police and Fire Department staff.
- III. The Property Review Team will utilize the following solutions to address problem properties:
  - ❑ **Standard Enforcement**--through Housing Court for properties with violations and an accountable owner.
  - ❑ **Attorney General's Receivership Program**--for properties that may be occupied or vacant and are in fair to good condition but no longer have a vested owner or manager.
  - ❑ **Condemnation**--for properties that are in poor condition and unsafe, but are still occupied.
  - ❑ **Board-up**--the City will require all owners of abandoned properties to ensure the property is safe and secure and does not pose a health or safety risk to the community.
  - ❑ **Demolition**--The Inspectional Services Department will establish a priority demolition list to target properties.

## Foreclosure Prevention and Redevelopment

- I. The Office of Housing and Community Development will continue to implement programs and initiatives to address the mortgage foreclosure crisis. The OHCD has coordinated with local banks, legal assistance agencies, non-profit housing counseling agencies and MassHousing Partnership to form a New Bedford/Fall River Housing Awareness Coalition to assist homeowners faced with foreclosure.
- II. The Office of Housing and Community Development will convene a summit of interested parties in the foreclosure crisis--primarily financial institutions holding the bulk of the city's foreclosed properties—to discuss solutions and remediation. OHCD will also coordinate the redevelopment of foreclosed properties, working with local banks and non-profit housing developers.

## B. PUBLIC HOUSING

### 1. **Existing Public Housing Inventory in the City of New Bedford**

The City of New Bedford, through its Public Housing Authority, administers a total of 4,194 housing units to a wide range of family sizes. Of this total, 25.4% of the units are State subsidized, 39% are Federally subsidized and 1,480 of these units are tenant-based, tenant assisted, Federal-aided leased housing (Section 8). There are 12 SRO units (single room occupancy); 19 units with no bedrooms; 1,393 units with one bedroom; 1,594 units with two bedrooms; 868 units with three bedrooms; 180 units with four bedrooms; and 32 units with five bedrooms. The Housing Authority also has 1075 units of Section 8 leased, tenant-based assisted housing which consists of 452 one-bedroom units, 426 two bedroom units, 160 three-bedroom units, 36 four-bedroom units and one without a bedroom. All of these units exist in a variety of settings, whereas, the Public housing runs the gamut from 1940s construction to scattered site newer construction.

### 2. **Identification of New Program Activities for FY 2008**

The New Bedford Housing Authority prepares an annual action plan outlining its goals and objectives. The Authority continues implementing improvements funded through its 2004 Capital Bond Issue: Phases 2 and 3 (Bay Village and Presidential Heights) are in various phases of design, with phase 2 due to start during FY 2008. The Office of Housing & Community Development is currently working collaboratively with the NBHA to develop the Section 8 Homeownership initiative. The Office of Housing & Community Development has an established first time homebuyer program that provides down payment and closing cost assistance as well as rehabilitation financing.

The OHCD recently completed a collaborative project with the NBHA, an infill housing initiative on Mill Street in New Bedford's West End

neighborhood. This project resulted in 7 townhouse style residential units that have been set aside for low and very low-income first time homebuyers. To date 3 of the townhouses have been sold, and NBHA is aggressively marketing the remaining units. The project also includes 7 semi-attached handicapped accessible rental units for low and moderate-income elderly people. All 7 units have been rented.

The New Bedford Housing Authority does not expect to lose any property from its housing inventory for any reason, including loss through public housing demolition or conversion to homeownership.

**C. NON-HOUSING OBJECTIVES**

The New Bedford Office of Housing & Community Development's Non-Housing Objectives will consist of supporting and promoting a vital system of community-based public services by maintaining and expanding the physical infrastructure through planning, acquisition, construction, renovation and restoration of facilities, with a prioritized consideration for those facilities providing space to activities or projects serving low and moderate income persons/households and special needs populations. In addition, projects that improve access to public services for persons with disabilities through removal of architectural or physical barriers, or improved access design, will also be evaluated and verified for regulatory compliance and prioritized according to need.

The Office of Housing & Community Development will further provide services that fill priority service gaps. These priorities include public safety and domestic violence prevention. Funding priority will be given to proposed program activities that are responsive to identified health status indicators that target *Consolidated Plan.2005-2009* priorities.

The Office of Housing & Community Development will support program activities that enhance coordination with and build on regional job training efforts, such as New Directions, and YouthBuild programs. In addition, efforts will be undertaken to address the economic development initiatives of New Bedford, with emphasis on creating permanent employment opportunities, particularly for persons of lower-income status.

The promotion of neighborhood-based business revitalization efforts by providing technical assistance to small business owners and individuals within CD-eligible census tracts will be accomplished through three of the City's business associations: The North End Business Association, the South End Business Association, and the Downtown Business Association and through the Community Economic Development Center. Participation in regional strategic planning efforts to create a continuum of business development services in New Bedford will continue to be a priority of these programs. The Office of Housing & Community Development will continue to provide funding and technical assistance to the New Bedford Economic Development Council, Inc. to provide direct assistance to the aforementioned neighborhood business associations.

The Office of Housing & Community Development will respond to the needs for infrastructure improvements such as the reconstruction of city streets and sidewalks, in eligible, low-income census tracts, the demolition of abandoned and unsafe buildings, and the replacement of leaded water lines.

One of the main focuses undertaken by the administration and the Office of Housing & Community Development is to strengthen neighborhoods in need by providing programmatic opportunities to those targeted low-income residents. Those expenditures under the *Consolidated Plan.2005-2009* and subsequent Action Plans are intended to have a geographic as well as target population focus. The City recognizes its role in strengthening targeted neighborhoods by following four main objectives:

- Help neighborhoods overcome barriers to economic vitality and overcome blight;
- Empower communities by promoting neighborhood participation in identifying needs, developing projects, and resolving their own problems at the neighborhood level;
- Promote improvement in the coordination of services at a neighborhood level, and organize public services built around identified needs of individuals within the community; and
- Create stronger linkages between public services and physical development projects to address priorities and enhance positive impacts in a given geographic area.

**1. Improvements to Public Facilities and Parks**

- a. Repair streets, sidewalks and curbs in identified census tracts.
- b. Renovations to an historic public building located at Hazelwood Park in the city's South End.
- c. Restoration of city-owned and community agency-owned vacant lots into pocket green spaces and community gardens.
- d. The rehabilitation of public facilities located within eligible census tracts, renovations to a new community center and handicap accessibility improvements to an existing little league baseball facility.

**2. Public Services**

The Office of Housing and Community Development provides CDBG funding to dozens of non-profit agencies that provide much needed services and programs to eligible New Bedford residents. The Public

Services Program will continue to provide funding for those areas identified in the *Consolidated Plan* as prioritized areas of public service. These prioritized program areas were identified through the citizen participation initiative required under the plan guidelines and were identified as the public service areas with the highest needs. Prioritized areas of services to high-risk populations include Youth services and recreational programs (after-school programs), and Ombudsman services to limited English proficient residents of the City of New Bedford.

Funding for recreational programs will be undertaken for city residents, such as senior therapeutic art activities, youth camp and summer lunch programs, senior drop-in center services, Senior Scope newsletter publication, a classical music education program targeting very low-income public schools, a creative careers after-school program for teens, recreational activities for handicapped youth, assistance to neighborhood sport groups, youth transportation to after-school activities and programs, and special events targeting low- and moderate-income children and their families.

Support services for domestic violence prevention efforts will be partially supported by CDBG funds to benefit low - and moderate-income and eligible special populations; a continuation of funding will be given to the New Bedford Police Department's Domestic Violence Unit in order to employ one student intern and several volunteers to assist victims of domestic abuse. These interns will work with victims to prosecute spousal/domestic partner abusers for punishment under the law.

### 3. **Neighborhood Revitalization**

In keeping with the City of New Bedford's mission to increase the City's stock of safe, decent, affordable housing, the Office of Housing and Community Development has instituted comprehensive neighborhood revitalization strategies. The goal of these strategies is to remove blight and significantly improve the quality of life in some of New Bedford's most deteriorated neighborhoods. To this end, the OHCD has identified five neighborhood target areas in which to concentrate its improvement initiatives and provide incentives for reinvestment. These five target areas are:

- a. **North End:** Including most of census tract 7 and a four-block area in census tract 12, this area is bordered by Coggeshall St. to the south, Belleville Ave. to the east, Coffin Avenue to the north, and the Conrail tracks/Ashley Boulevard area to the west.
- b. **Acushnet Heights:** Comprised mainly of census tract 13, this area is bordered by Maxfield Street to the south, Purchase St. to the east, Penniman St. to the north, and County St. to the west.

- c. **South Central:** Comprised primarily of census tract 19, this area is bordered by Potomska St. to the south, So. Second St. to the east, Walnut St. to the north, and County and Pleasant Sts. to the west.
- d. **South First.** Comprised mainly of census tract 26, this area is bordered by Cove Rd. and Grit St. to the south, Rodney French Blvd. and JFK Highway to the east, Potomska St. to the north, and County St. to the west.
- e. **Cove Street.** Including most of census tract 27 and a two-block area from census tract 26, this area is bordered by Mott St. to the south, E. Rodney French Blvd to the east, Cove St. to the north, and Brock Avenue to the west.

In each of these areas, a number of projects are underway which will significantly improve conditions for their residents. In addition, several housing initiatives in the South First/South Central and Cove Street areas have been completed. Whether it is through rehabilitation or economic development, the City's revitalization efforts continue to change the face of New Bedford's neighborhoods and increase the rate of home ownership in these areas, particularly for persons of low-to-moderate income.

#### 4. **Economic Development and Job Creation Initiatives**

The City of New Bedford's Economic Development Council has been charged as the leading economic development agency in the city. As a quasi-public entity, the NBEDC has become the leader in promoting business growth and promoting community development initiatives in the business community. The NBEDC's main objective has been to serve as a focal point for information on economic development issues and has worked to coordinate New Bedford efforts to expand the existing business base through the recruitment of new businesses to the city, as well as assisting with costs for the expansion of existing businesses in the City. The NBEDC has acted as catalyst for city economic development growth by working with various local constituent groups to attract businesses and job opportunities and to improve the quality of life for City residents.

The New Bedford Economic Development Council provides business assistance through a number of CDBG and EDA loan pool resources. Micro-enterprise funds are available to support small business growth as well as a host of other Revolving Loan Fund Programs, under CDBG and EDA funding, to offer business expansion funds, business relocation financing, and basic business development loans. These initiatives

include funding for the Community Economic Loan Fund, (CELF), and the management of the EDA Fisheries Grant, as well as the management of the EDA Non-Fisheries Loan Pool.

The Office of Housing & Community Development provides funding for economic development activities carried out through three local business associations (Downtown New Bedford, Inc., the South End Business Association and the North End Business Association) to encourage neighborhood-based small business development and activity. In addition, the Office of Housing and Community Development provides CDBG funding to The Community Economic Development Center (CEDC) in providing technical assistance for the implementation of micro-enterprise loan strategies for small and emerging businesses in low-income revitalization areas.

**a. SECTION 108 Loan Guaranty Program**

The City of New Bedford has one current Section 108 Loan Guaranty for the Zeiterion garage Project.

The City, in 2000, secured a \$1,760,000 Section 108 Loan, a \$2 million CDAG grant from the Commonwealth of Massachusetts, and an additional \$1.6 million grant from the state to construct the Zeiterion Parking Facility, a 300 car parking garage located contiguous to the Zeiterion Theatre in downtown New Bedford. The project was completed during FY03.

**b. Brownfields Economic Redevelopment Plan**

In October 2000, New Bedford was designated as a "Brownfields Showcase Community", one of only 12 selected nationally. The City continues to administer a Brownfield Assessment Grant that is used to review and revise the City's Brownfields database to include petroleum-contaminated sites, and to assess sites contaminated with hazardous waste and/or petroleum. Through partnerships with the U.S. Environmental Protection Agency, Massachusetts DEP and Attorney's General Office, the New Bedford Redevelopment Authority, New Bedford Harbor Development Commission and private parties, the City is continuing the redevelopment of brownfield sites throughout designated areas.

The City has continued its efforts to maintain its Brownfields database. Dozens of Brownfields sites have been identified and cleanup activities have been completed at 13 sites. To date, the City's Brownfields program has leveraged over \$80,000,000 in private redevelopment/construction dollars.

## D. HOMELESS AND OTHER SPECIAL NEEDS ACTIVITIES

### 1. **Identification of Homeless Needs and Continuum of Care Strategy**

The City of New Bedford rises to the challenges posed by poverty, hunger and homelessness through the membership component of its Continuum of Care known as its Homeless Service Provider's Network [HSPN]. The HSPN is a resource base committed to the eradication of homelessness and the restoration of basic human dignity to all people.

Over the past several years the homeless service provision system in the City of New Bedford through the HSPN has become increasingly adept at identifying and meeting the range of needs faced by homeless individuals and families. The HSPN has continued to address the issues surrounding homelessness in the City. Established in 1995, the HSPN has grown to a consortium of 65 human service providers, state agencies, local businesses, civic organizations, private corporations, religious organizations, educational representatives, the legal and law enforcement communities, providers from within the medical community and representatives from the City of New Bedford's Department of Community Services and the Office of Housing and Community Development.

This group spearheads a collaborative effort to maintain and develop a comprehensive planning process around the issues of homelessness. Each year the HSPN and the City, through the Office of Housing & Community Development, undertake a planning process to formally review and develop its *Continuum of Care*, a broader planning process that describes the movement of a consumer from outreach, emergency housing, transitional housing and supportive services to permanent supportive and independent housing.

**Chronic Homelessness & The Ten Year Plan.** In April of 2006 the City of New Bedford formally adopted its Ten Year Plan to Address and Eliminate Homelessness prepared by a Mayoral Task Force on Homelessness. The Plan includes strategies to prevent and eliminate chronic homelessness and is consistent with the chronic homeless goals promulgated by the U.S. InterAgency Council on Homelessness.

In its Ten Year Plan the City identifies the following six broad goals, each of which are detailed further in the Ten Year Plan:

1. Prevent homelessness for both individuals and families experiencing either episodic or chronic homelessness;
2. Expand the supply of permanent supportive housing targeted to homeless individuals and families;
3. Improve the existing network of emergency shelter and transitional housing as well as create additional units of emergency shelter and transitional housing;
4. Improve coordination and collaboration among homeless

- providers to meet the needs of emerging homeless subpopulations;
5. Expand employment opportunities and employment-related services for homeless individuals and families; and
  6. Improve access to mainstream resources for homeless individuals and families.

The Continuum of Care, acting through its HSPN and the Mayor’s Task Force on Homelessness, is committed to eradicating all forms of homelessness and will continue its programmatic and systemic vigilance in FY2008 to that end.

**Supportive Housing Programs.** *Continuum of Care* plans are prepared for HUD as part of its application process for an annual opportunity to apply for McKinney-Vento Supportive Housing funding. The City of New Bedford has applied for this funding since 1995 and to date has received over \$13 million dollars for homeless programs including supportive services, operational services, leasing for permanent housing, rehabilitation and construction.

Currently there are eight active programs receiving this funding representing a total of 43 transitional housing beds and 203 permanent housing beds:

Existing Program Name	Purpose	Capacity
The Donovan House	Transitional Housing	18 beds
Network House	Transitional Housing	10 beds
Journey to Independence	Permanent Housing	32 beds
Step-Up	Permanent Housing	34 beds
Coming Home	Permanent Housing	41 beds
The Graduate Program	Transitional Housing	9 beds
Family Preservation Program	Permanent Housing	22 beds
Housing First	Permanent Housing	54 beds
New Bedford HMIS Project	HMIS Compliance	N/A

The Homeless Service Provider Network will continue to meet monthly and through its subcommittees to address issues of homelessness and poverty in New Bedford. Together these individuals and organizations have created a climate that is supporting and initiating positive changes and has developed a comprehensive planning process to prioritize needs, resources and programming to best meet the needs of the community’s homeless.

## 2. **Identification of Proposed Activities**

The City of New Bedford's Office of Housing & Community Development, in collaboration with the Homeless Service Providers Network, anticipates submitting a Continuum of Care Application for funding in later this year, under the anticipated Notice of Funding Availability (NOFA) by the U.S. Department of Housing and Urban Development (HUD).

In addition to this important application for funding, this 2008 Action Plan includes proposed homeless prevention and assistance activities such as:

- ESG funding in the amount of \$131,866 for operational expenses and maintenance costs associated with homeless shelters as well as homeless prevention activities such as fuel assistance programming and a first month's/security deposit assistance program;
- The Hunger relief project of the United Way to assist in the delivery of turkeys for very low income families unable to afford a Thanksgiving Day meal;
- NEBCOA, SE MA Veteran's Transition House, Steppingstone, Reflections, High Point Treatment Center and Positive Action Against Chemical Addiction, Inc., programming providing substance abuse treatment services;
- Elderly services through advocacy programming that connects elders with mainstream resources.
- The establishment of an all-purpose drop-in and referral center in downtown New Bedford for homeless individuals. This has been identified as a priority need for the population—to give homeless people a safe, dignified setting in which to access basic services, establish social connections, and, ideally, develop a plan to obtain permanent housing and greater life stability.

## E. **MONITORING**

In order to fulfill the objectives set forth by this Year 2008 *Action Plan*, the City New Bedford's Office of Housing & Community Development will continue to closely monitor all activities funded under the Community Development Block Grant (CDBG) Program, the Emergency Shelter Grant (ESG) Program, and the HOME Investment Partnership Program.

All projects funded under this plan will be monitored on a quarterly basis for compliance with fiscal and statistical record keeping procedures. Statistical figures required under the program will include documentation of those individuals served under the program, in order to ensure that over 51% of all project participants are low to low/moderate income individuals. Those individuals monitored will also be recorded for racial/ethnic identification. Record-keeping procedures documenting returning clients will also continue

to be recorded in order to accurately assess the number of units provided under each project activity. The Office of Housing and Community Development will ensure compliance with regulations, maintenance of accurate records and proper use of federal funds will conduct annual on-site visits, based on a risk assessment analysis. Non-profit agencies receiving entitlement funding for the first time will be given technical assistance to establish appropriate record keeping, verification and reporting procedures.

Each activity funded will have established goals, objectives and performance measurements. Through quarterly reporting and formal monitoring (where applicable) all activities will be evaluating by analyzing the goals and objectives stated in the agreements with actually accomplishments and ensure the timeliness of expenditures.

In addition, where applicable, all contracts for construction will continue to be monitored for Section 3 compliance and compliance with the Davis-Bacon Act and the Massachusetts Prevailing Wage Laws. All contractors participating in CDBG funded projects will continue to be required to fulfill all required regulations.

The Office of Housing & Community Development will conduct at least one annual site visit at each project activity location to ensure that all records are maintained in accordance with HUD guidelines. Measures will be taken to correct any inconsistent activities at the end of each site visit to ensure total compliance with HUD guidelines.

The Office of Housing & Community Development performs inspections of rental housing projects as required to ensure compliance with HOME program requirements. To ensure compliance with rent and income restriction requirements of the HOME program, the OHCD, on the anniversary date of each HOME assisted rental housing project, mails a rent and income survey to the property owner.

### **Matching Fund Requirements For Federal Entitlement Programs**

The estimated matching contributions to affordable housing assisted with HOME Fiscal Year 2008 funds were calculated in accordance with HUD 24 CFR 92.218 regulations. The City qualifies for a 100% match reduction in the match requirement under HUD's fiscally distressed criterion.

All Emergency Shelter Grant funding recipients must designate a match on a dollar-for-dollar basis for the funds requested and for all funds received. These funds must be accounted for prior to the City's date of the award. The calculation for all matching fund amounts is defined each year in the Request for Proposal (RFP) Application, which follows all HUD regulatory guidelines delineated in Subtitle B of Title IV of the Stewart B. McKinney Homeless Assistance Act, as amended.

F. OTHER ACTIONS

<p><b>Evaluate and Reduce Lead-Based Hazards</b></p>	<p><u>Issue</u> In the City of New Bedford, it is estimated that there are approximately 35,000 residential units likely to contain lead-based paint, or 80% of all units. Of which, approximately 58% are occupied by low and moderate-income tenants. Older homes are more likely to have lead-based paint than newer homes.</p>	<p><u>Implementation</u> The U.S. Department of Housing and Urban Development (HUD) promulgated a new regulation on September 15, 1999 (64 FR 50140) establishing requirements for notification, evaluation and reduction of lead-based paint hazards in federally owned residential property and housing receiving Federal assistance. The new Lead Paint regulations will require the city to utilize certified lead-based paint personnel, including inspectors, risk assessors, abatement supervisors, and abatement workers, in all residential rehabilitation programs.</p>
<p><b>Evaluate and Reduce Lead-Based Hazards, Cont'd.</b></p>	<p><u>Issue, Continued</u> According to a HUD study, the likelihood of lead-based paint is 90% in housing units built before 1940, 80% in units built from 1940-1969, and 62% in units built from 1970 to 1979. In 1979, lead-based paint was no longer allowed in residential buildings.</p> <p>With its aging housing stock, New Bedford remains near the top of high-risk communities in Massachusetts with the greatest incidence of elevated lead levels and lead poisoning.</p>	<p><u>Implementation, Continued</u> The City has effectively incorporated the HUD Lead-Based paint regulations within existing programs. Based on the extent of lead-based paint in the community, it is anticipated that the regulation will affect almost 90% of the residential units assisted with Federal funding in FY 2008.</p>
<p><b>Remove Barriers to Affordable Housing</b></p> <p><i>(See also the City of New Bedford's "Analysis of Impediments 2008" plan)</i></p>	<p><u>Issue</u> The City of New Bedford's most recent <i>Analysis of Impediments to Fair Housing</i> was completed in March of 2008. That report identifies a variety of</p>	<p><u>Implementation</u> As a means of addressing the issue of fair housing in New Bedford, the City plans on undertaking a number of actions to foster and maintain affordable housing and to address the identified impediments over the next 3 years. Those actions include:</p>



<p><b>Remove Barriers to Affordable Housing, Continued</b></p>	<p><u>Issue, Continued</u></p> <p>Fair Housing and First Time Homebuyers, Continued</p> <p>Lead Paint</p> <p>Blighted, Abandoned or Vacant Buildings</p> <p>Public Awareness and Education</p> <p>Banking Services</p> <p>Landlord Issues</p>	<p><u>Implementation, Continued</u></p> <p>homebuilders to promote housing choice through special advertising and outreach programs. These associations will be encouraged to educate their membership of their respective responsibilities under the Fair Housing Act.</p> <ul style="list-style-type: none"> <li>• Increased public awareness of the Lead Paint Abatement Programs administered through the Office of Housing and Community Development utilizing federal, state and local funding through brochures, cable television and advertisements.</li> <li>• Continued collaboration with the Attorney General's Office in the combined effort to engage in the Receivership Program, thereby creating the means for the provision of an appointment of receivers by the courts of the state to undertake and oversee the rehabilitation of residential properties with persistent, unremedied code violations.</li> <li>• Designation of a City staff person that is available to the Greater New Bedford Board of Realtors as a resource person/technical assistance liaison for the real estate community to provide ongoing literature and information about housing programs available to the community.</li> <li>• Consideration of meetings with those banks that are not investing in certain New Bedford census tracts (that correlate with high minority and low income populations) to solicit a commitment from them to reinvest in these targeted neighborhoods. This could be fortified through a community-banking partnership where local banks make specific minimum commitments to lending in underserved neighborhoods.</li> <li>• Continuation of work between service providers in the HSPN and landlords of federally funded units in addressing how clients with poor CORI checks can secure safe, affordable, housing.</li> </ul>
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<p><b>Foster and Maintain Affordable Housing</b></p> <p><i>(See also the City's "Analysis of Impediments 2008" plan.)</i></p>	<p><u><b>Issue</b></u>  The City of New Bedford recognizes the importance of fostering and maintaining affordable housing for its residents and has committed resources to achieve those ends.</p>	<p><u><b>Implementation</b></u>  All HOME funded activities and Section 8 Housing Assistance Programs are targeted to fostering and maintaining affordable housing throughout the City.</p> <p>The City serves as grantee for McKinney-Vento funding working with local agencies to develop, provide and maintain a variety of housing resources through Supportive Housing Programs that transition homeless families and individuals into permanent housing.</p> <p>The Office of Housing and Community Development is working cooperatively with private developers, non-profit developers and community groups in developing initiatives for new housing throughout the City.</p>
<p><b>Stem the tide of foreclosures and abandoned housing.</b></p>	<p><u><b>Issue</b></u>  The City of New Bedford is one of five MA communities targeted by the state for aggressive action on foreclosure prevention and redevelopment of abandoned housing .</p>	<p><u><b>Implementaion</b></u>  The City has adopted a comprehensive Abandoned Property and Foreclosure Prevention Strategic Plan. (see Item A-2 above)</p> <p>The City of New Bedford, through the Office of Housing and Neighborhood Development, will access availability public and private resources to aggressively redevelop abandoned housing, and return it to productive use, while adding to the City's inventory of affordable housing for renters and first-time homebuyers.</p>
<p><b>Reduce the number of Persons Below the Poverty Level</b></p> <p><i>(See also the City's "Analysis of Impediments 2008" plan)</i></p>	<p><u><b>Issue</b></u>  The 2000 Census revealed that roughly 20% of New Bedford's population was living below the poverty level contrasting with the statewide percentage of just under 11%.</p>	<p><u><b>Implementation</b></u>  The City of New Bedford, through its Continuum of Care (Homeless Service Provider's Network) continues to pursue opportunities for supportive case management, job training and education that will empower individuals in increasing their self-sufficiency and freeing them from welfare. The Continuum works cooperatively to reduce incidences of poverty by focusing on economic stabilization opportunities for all families.</p> <p>The Continuum of Care's "Homeless Service Providers Network" works cooperatively in ensuring that the homeless individuals and families assisted through the Continuum achieve self-sufficiency.</p>
<p><b>Institutional Structure and Coordination</b></p>	<p><u><b>Issue</b></u>  The City of New Bedford, like all municipalities should</p>	<p><u><b>Implementation</b></u>  The City of New Bedford actively works with a variety of non-profit agencies and community groups to develop and implement the</p>

<p><b>Coordination Efforts</b></p>	<p>municipalities, should develop institutional structures while enhancing coordination between housing and service-based agencies.</p>	<p>groups to develop and implement the projects and activities described in the Annual Action Plan. In addition, technical assistance is regularly offered to community and neighborhood groups interested in developing projects for future funding consideration.</p> <p>There are two community-based organizations designated as Community Housing Development Organizations (CHDOs): People Acting in Community Endeavors, Inc. (PACE), and</p>
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<p><b>Institutional Structure and Coordination Efforts, Continued</b></p>	<p><u><b>Issue, Continued</b></u>  The City of New Bedford, like all municipalities, should develop institutional structures while enhancing coordination between housing and service-based agencies.</p>	<p>Community Action for Better Housing (CABH). The Office of Housing and Community Development [OHCD] regularly works with these CHDOs and provides technical assistance to further develop their capacity in implementing affordable housing activities. In addition, OHCD also coordinates a variety of affordable housing programs including HOME programs and Supportive Housing Programs.</p>
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## IV. Proposed Activities for Fiscal Year 2008 Action Plan

This section summarizes proposed uses for the estimated \$4.3 million from the three formula grant programs (CDBG, ESG and HOME funding) as well as funds recaptured through program income and FY 2008 carryover funds. Approximately 32 CDBG activities are described in the complete *Action Plan*.

### A. COMMUNITY DEVELOPMENT BLOCK GRANT PROGRAM

Title I of the Housing and Community Development Act of 1974 (Public Law 93-383) created the Community Development Block Grant (CDBG) Program. Re-authorized in 1990 as part of the Cranston-Gonzalez National Affordable Housing Act, local communities are encouraged to use the resources of the CDBG Program to develop flexible, locally designed community development strategies to address the program's primary objective, which is the:

*"...development of viable urban communities, by providing decent housing and suitable living environments and expanding economic development opportunities principally for persons of low and moderate income."*

The 2008 Action Plan is based on a CDBG entitlement allocation from HUD of \$2,956,836. Additionally, we anticipate earning \$200,000 in revolving loan funds (\$100,000 in program income generated from each of two loan funds, economic development and housing, resulting from loans issued previous to FY2008) during FY2008 that will be used to fund additional economic and housing loans in FY2008.

The FY2008 CDBG entitlement allocation and program income is added to a carryover of \$277,254 from FY 2007 of unspent money and an additional \$200,000 from revolving loan fund accounts bringing the total CDBG budget to \$3,434,090. The City of New Bedford estimates in FY 2008 that at least 95% of CDBG funding will benefit low and moderate-income persons.

[NOTE: The \$481,500 amount allocated to Public Services under the 2008 *Action Plan* does not exceed the \$481,500 available under the public services cap. The public services cap is based on the sum of the FY2008 entitlement (\$2,956,836) plus the earned program income from FY2007 (\$253,164) multiplied by 15%. This calculation is consistent with Section 105(a)(8) of Title I of the Housing and Community Development Act of 1974, as amended by the Cranston-Gonzales National Affordable Housing Act (NAHA).]

<b>INFRASTRUCTURE IMPROVEMENTS</b>	<b>\$ 650,000</b>
Improvements include the reconstruction and repaving of streets and sidewalks in several of the City's low-income census tracts, vacant lot mini-park project, commercial corridor beautification, and community garden projects.	
<b>CLEARANCE ACTIVITIES - DEMOLITION</b>	<b>\$ 100,000</b>
<b>PUBLIC FACILITIES</b>	<b>\$ 498,500</b>
Renovations to the Hillman Street Complex and Clegg Field handicap restrooms.	
<b>PUBLIC SERVICES</b>	<b>\$ 481,500</b>
Funding to 24 non-profits and city departments providing services including, but not limited to: programs for youth, individuals with disabilities, senior citizen population, services for victims of domestic violence, youth outreach programs, legal assistance, counseling subsidies for low and moderate income persons, hunger relief and art therapy.	
<b>HOUSING AND REHABILITATION</b>	<b>\$ 645,000</b>
Funded provided for several housing rehabilitation programs, including lead based paint removal; Programs will also offer a counseling program for first-time homebuyers.	
<b>ECONOMIC DEVELOPMENT</b>	<b>\$ 436,000</b>
Economic development assistance projects sponsored by the City's three business associations and the NBEDC.	
<b>PLANNING &amp; ADMINISTRATION</b>	<b>\$ 623,590</b>
Planning and revitalization activities; administrative costs for program planning, monitoring, citizen participation and staffing.	
<b>TOTAL CDBG PROGRAM</b>	<b>\$ 3,434,090</b>

*NOTE: This CDBG budget includes both the FY07 entitlement [\$3,060,951], revolving loan fund accounts [\$205,000] and FY06 carryover funds [\$283,138]*

**B. EMERGENCY SHELTER GRANT PROGRAM**

The Emergency Shelter Grant (ESG) Program is part of the McKinney-Vento Homeless Program administered by HUD. The program is designed to help improve the quality of existing emergency shelters for the homeless, to provide certain essential social services to homeless individuals and families so that these persons have access to safe and clean shelter as well as supportive services needed to improve their life situations. The ESG program is also intended, through locally designed prevention efforts, to help reduce the number of persons who are at risk for becoming homeless.

The Emergency Shelter Grant portion of the 2008 *Action Plan* is based on an ESG entitlement formula allocation from HUD of \$131,886. A total of 8 homeless service provider agencies were funded to provide operational and maintenance expenses for homeless shelters.

**C. HOME INVESTMENT PARTNERSHIP PROGRAM [HOME]**

The HOME program was created under the National Housing Affordability Act of 1990. Under HOME, HUD will award funds to localities on the basis of a formula, which takes into account tightness of the local housing market, inadequate housing, poverty, and housing production costs. Localities must qualify for at least \$500,000 based on HUD's distribution formula, to receive direct allocation of funds, or can apply to the state or combine with adjacent jurisdictions.

### **HOME Match**

The Housing and Community Development Act of 1992 amending the National Affordable Housing Act (NAHA) requires participating jurisdictions (PJs) to provide matching contributions of 25 percent for the HOME funds spent on eligible projects. The City of New Bedford qualifies for a 100 percent match reduction due to its designation as a distressed community.

### **Resale/Recapture Provisions**

The City of New Bedford has elected to continue the previously HUD approved (March 17 and October 22, 1993) first-time homebuyer resale guidelines by following 24 CFR §92.254(a)(5)(ii), commonly called by HUD "Option #2", namely the recapture of the full HOME Investment subsidy amount out of the net sale proceeds. Such recaptured amounts will be recycled through the City of New Bedford's HOME Investment Partnership fund in order to assist HOME eligible activities.

### **Affirmative Marketing**

The City of New Bedford, through its Office of Equal Opportunity, provides information to citizens regarding fair housing laws and policies. The City of New Bedford will include the Equal Housing Opportunity logo or slogan and statement in all press releases, advertising, brochures, solicitations for owners, and any written communication to fair housing and other groups, which describe the HOME program.

The actions undertaken to provide information about federal fair housing laws and the City's affirmative marketing policy and otherwise attract eligible persons from all racial, ethnic, and gender groups in the housing market area to the available housing will include the following, where applicable, by the City of New Bedford.

1. Informing the general public through a public notice in the New Bedford Standard Times, Portuguese Times, Cape Verdean News, and any other local publications deemed appropriate.
2. Informing potential tenants by providing written information about the HOME program to each tenant in units scheduled for rehabilitation.
3. Informing owners by mailing program descriptions to each property owner interested in participating in the HOME program. The City of New Bedford will require that each owner participating in the HOME program must comply with specific requirements in order to carry out the City's affirmative marketing program and procedures. The participating owners will be asked

to provide costs associated with these requirements in their planned operating costs and subsidy decisions. The actions to be undertaken by each owner will include:

4. Advertising in the newspapers indicated in paragraph A.1. if the owner ordinarily advertises available rentals to the news media.
5. Contacting the City of New Bedford as soon as it is known that a unit in their rehabilitated property is to become available. Early notification, within thirty (30) days or prior to the upcoming vacancy if possible, will be requested of the participating owners.
6. Certifying that they will comply with the HOME program Affirmative Marketing requirements and use the Equal Housing Opportunity logo or slogan and statement in all ad, brochures, and written communications to other owners and potential tenants.
7. Displaying the fair housing poster in rental offices or other appropriate locations visible to the general public.

If necessary, owners of small properties with limited management staff may seek a waiver of these requirements on a case-by-case basis from the City of New Bedford.

The City of New Bedford will require that the following procedures be used by participating owners to inform and solicit applications from persons in the housing market area who are not likely to apply for housing without special outreach:

8. Education, outreach and notification to local community groups or organizations, places of worship, employment centers, housing groups and housing counseling agencies that are involved with the many subpopulations within the City.
9. Establishment of translating services for non-English speaking members of the citizenry, when applicable.
10. Initiation of open, public meetings through the various organizations and groups identified in paragraph C.1. above in conjunction with the Office of Equal Opportunity.

#### **Minority/Women's Business Outreach**

The OHCD staff conducts a variety of outreach efforts to ensure the participation of minority and women's businesses. Examples of some of these efforts include:

1. Advertising all major bids in targeted minority and women-focused newspapers;
2. Placing documentation in all major bids referencing the State SOMBA website and information regarding the database of MBE/WBE contractors
3. Placing a portion of formal RFP/RFQ/IFBs in the bid room at the Contracting Opportunity Center for increased access by small businesses;
4. Contacting minority organizations to make them aware of contracting opportunities; and

5. Contacting with New Directions, The New Bedford Housing Authority and The YouthBuild Program to assist with employment and training opportunities for Section 3 area residents.

#### **SUMMARY OF PROGRAM and ACTIVITIES FUNDED**

The HOME Program was created under Title II (HOME Investment Partnership Act) of the Cranston-Gonzalez National Affordable Housing Act (NAHA) of 1990 that was signed into law by President George Bush on November 28, 1990 and amended by the Housing and Community Development Act of 1992.

In accordance with 24 CFR 92.150, the City has prepared its HOME Program Description for FY 2008, identifying the estimated use of funds, consistent with housing needs identified in the *Consolidated Plan.2005-2009* for each of the HOME Program eligible activities. Since no specific HOME Program projects have been identified at this time, there could be a reapportionment of the proposed allocation of HOME Program monies and matching contributions among the proposed activities. Appropriate file documentation will be maintained should this occur.

According to the needs-based formula for distributing HOME funds to states, metropolitan cities, urban counties, and consortia, the City of New Bedford will receive \$1,204,302 in FY 2008. Federal requirements provide for 100% of the HOME Program funds to be used to assist low-income households.

Housing Rehabilitation programs will include new construction, homeownership initiatives such as down payment and closing cost assistance, CHDO projects, and rental housing rehabilitation.

In addition, the City of New Bedford, through the Office of Housing and Community Development, will continue to utilize HOME funding to create affordable rental units through participation loans with housing developers utilizing the Low Income Tax Credit Program. The City will commit HOME funds to acquire and rehabilitate distressed property utilizing Low Income and Historic Tax Credits, City and State HOME funds, The Federal HOME Loan Bank, MHP, and Private Financing. The Program has rehabilitated over 250 distressed housing units over the past three years. In addition, over \$28 million in private investment has leveraged City HOME funds.

#### **COMMUNITY HOUSING DEVELOPMENT ORGANIZATIONS AND THE HOME INVESTMENT PARTNERSHIP PROGRAM**

The City of New Bedford will set aside not less than \$180,645 (15%) of its FY 2008 HOME Program fund allocation, for qualified local Community Housing Development Organizations (CHDOs). These funds are to be used for investment only in housing to be developed, sponsored, or owned by CHDOs.

The City, in accordance with HOME program guidelines, will continue to work with two designated CHDOs for fiscal year 2008:

- *PACE, Inc.* This non-profit agency has been a designated CHDO since 1992. PACE continues to acquire and rehabilitate distressed properties in conjunction with the PACE/YouthBuild New Bedford program.
- *Community Action for Better Housing, Inc.* This non-profit agency has been a designated CHDO since December 1995. This organization has initially targeted its efforts in census tracts 19, 26, and 27. The primary focus of this organization is to create affordable homeownership opportunities for residents from targeted neighborhoods. With the assistance of the City, CABH, Inc. has acquired three distressed buildings in the Cove Street neighborhood and has just completed the rehabilitation of these three multi-family buildings that will now provide both rental and homeownership opportunities for low-moderate income individuals/families.

The City/CHDO relationships will include execution of contracts covering proposed projects and activities, the methods by which these activities will be monitored in accordance with goals and federal regulations, appropriate timetables for implementation of projects or activities, reporting requirements, information and data collecting, and operating budgets.

Further, should the need arise, the City will seek technical assistance training and pass-through federal funds made available to CHDOs through non-profit intermediary organizations selected by HUD.

**ACQUISITION FOR FIRST TIME HOMEBUYERS** The City of New Bedford has developed the Neighborhoods First Program that provides down payment/closing cost assistance and rehabilitation financing to eligible first time homebuyers. This program has resulted in a public/private partnership with local banks that are providing below-market rate mortgages. The participants in the Neighborhood's First program must agree to utilize the property as their principal residence for their duration of ownership. Their income cannot exceed 80% of the City's median income and if there are any rental units assisted, the rental units must be occupied by individuals and families whose income does not exceed 60% of the median income.

All properties shall meet Section 8 Housing Quality Standards (HQS) at the time of initial occupancy. In accordance with HUD regulations, in the event of resale of a property, the City shall recapture the HOME subsidy provided to the property for use by other eligible HOME recipients. In cases where there are insufficient net proceeds to repay the full amount of the assistance, the repayment required will be the difference between the sale price and any and all outstanding mortgages, subject to a certified appraisal. This recapture provision will be enforced by the City with the use of deed restrictions and similar legal mechanisms. All

recaptured HOME funds will be reused to assist other HOME eligible households.

All participants in the Neighborhoods First Program receiving first time homebuyer assistance are required to receive Homebuyer Counseling. The City's OHCD offers a comprehensive First Time Homebuyer course over a two night period that offers over eight hours of educational material to assist potential first time homebuyers with the entire homeownership process.

The curriculum covers the following topics:

- Planning for home ownership
- Credit & budget issues
- Working with Real Estate Professionals
- Financing the home purchase and the loan application process
- Lead paint issues
- Home inspections
- Home maintenance
- Landlord counseling
- Predatory lending
- The closing process
- Post Purchase counseling

Upon completion of the course, participants receive a certificate qualifying them for City and State specialized mortgage programs.

The City anticipates that approximately 25% on HOME funds will assist minority first time homebuyers.

**HOMEOWNERSHIP -- MODERATE/ SUBSTANTIAL REHABILITATION OF EXISTING PROPERTY** The City of New Bedford will provide below market rate loans and/or grants to eligible owner-occupied homeowners to assist in the moderate/substantial rehabilitation of income-eligible housing units. Assistance will also be provided to homeowners in the form of construction specifications and construction supervision. Properties will be limited to one to four (1-4) family properties, or condominium units, and after rehabilitation, values shall not exceed 95% of the median purchase price for the City as determined by HUD.

The HOME investment shall not be less than the required \$1,000 per unit amount and shall not exceed the maximum level permitted per unit as designated by HUD. The property shall also, at a minimum, meet the Section 8 Housing Quality Standards (HQS).

Eligible applicants cannot exceed 80% of the median income for New Bedford, and if there are any rental units assisted, the rental units must comply with the rent and income restrictions of the HOME Program.

**HOMEOWNERSHIP -- NEW CONSTRUCTION** HOME funds will be made available to new construction of single and two-family homes on

previously vacant lots. The completed single family home will be sold to an income-eligible first-time homebuyer.

**RENTAL HOUSING -- MODERATE/SUBSTANTIAL REHABILITATION OF EXISTING HOUSING**

The City of New Bedford will provide below-market rate loans to eligible property owners to assist in the moderate rehabilitation of income-eligible housing units. Assistance will also be provided to property owners in the form of construction specifications and construction supervision. This Program can also assist for-profit, and not-for-profit developers in the rehabilitation of decent, safe, and affordable housing for low and very low-income individuals and families. Assistance will adhere to HUD's minimum/maximum HOME expenditure and shall also, at a minimum, meet Section 8 Housing Standards (HQS).

Initial rents and future rents shall also coincide with the designated per bedroom fair market rents as designated by HUD, also taking into consideration utility allowances. The HOME assisted units must be rented to income eligible individuals and families. This will be determined by verifying tenants' annual income in accordance with their family size.

<b>HOME INVESTMENT PARTNERSHIP PROGRAM FY 2008 ALLOCATION</b>	
Neighborhoods First Program <i>(Down Payment, Closing Cost Assistance, Rehabilitation an/or Gap Financing)</i>	\$373,227
Rental Housing Program	\$500,000
CHDO Set Aside (15%)	\$180,645
Administration (10%)	\$120,430
<b>TOTAL</b>	<b>\$1,204,302</b>

The estimated matching contributions to affordable housing assisted with HOME FY2008 funds were calculated in accordance with HUD 24 CFR 92.218 regulations. The City qualifies for a 100% reduction in the match requirement given a fiscal distress criterion and information derived from the 2000 U.S. Census. HOME Recapture provisions: In accordance with 24 CFR 92.254 the city of New Bedford complies with the recapture provision when HOME funds are used to assist with homeownership. The City executes a deed restriction for a period of 5 – 30 years, dependent upon program and funding levels. In the event the property is sold, transferred prior to the affordability term, the city will recapture the full amount of HOME assistance in accordance with the Deed restriction and Promissory Note.

**AMERICAN DREAM DOWNPAYMENT INITIATIVE**

The American Dream Downpayment Initiative [ADDI] was created by Congress in 2003 and enacted through the American Dream Downpayment Act. The City of New Bedford has not received any ADDI funding allocation since FY 2005.

## V. Geographic Distribution

The activities in the New Bedford 2008 Action Plan delineate investment that will be allocated geographically to meet the needs of the lowest income residents. Programs and initiatives have been targeted in census tracts that have had high percentages of low and moderate-income populations.

Maps depicting the geographic areas of New Bedford where federal funding from the three HUD entitlement programs discussed in this Action Plan are located on the following pages.

It is important to note that the proposed projects were, in many cases, selected because of their direct benefit relationship to the following areas:

- [a] **The South End and South Central and Cove Street** census tracts identified as a neighborhood revitalization area (CT 19,26, & 27),
- [b] **North End Revitalization target area** (CT7 & 12);
- [c] **Acushnet Heights revitalization area** (formerly Weld Square area) (CT11, & 13) and,
- [d] Neighborhoods where **public housing** is concentrated.

By directing significant assistance to those areas found to be the most economically and physically distressed in the City<sup>1</sup>, New Bedford will greatly increase the measurable and effective impact of these federal dollars by enhancing the quality of life in its most blighted neighborhoods. Had the City distributed the funds without such consideration the impact of these funds would be reduced and the success of these programs would be negatively affected.

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<sup>1</sup> As revealed by the 2000 U.S. Census and Neighborhood Analysis

## Directory of Maps

Mapping presented in the following section is relevant to the planning and activities set forth in this Action Plan. Those maps included within this section are as follows:

FY2008 CDBG Projects by Census Tract

FY2008 Emergency Shelter Grant Proposed Projects by Census Tract

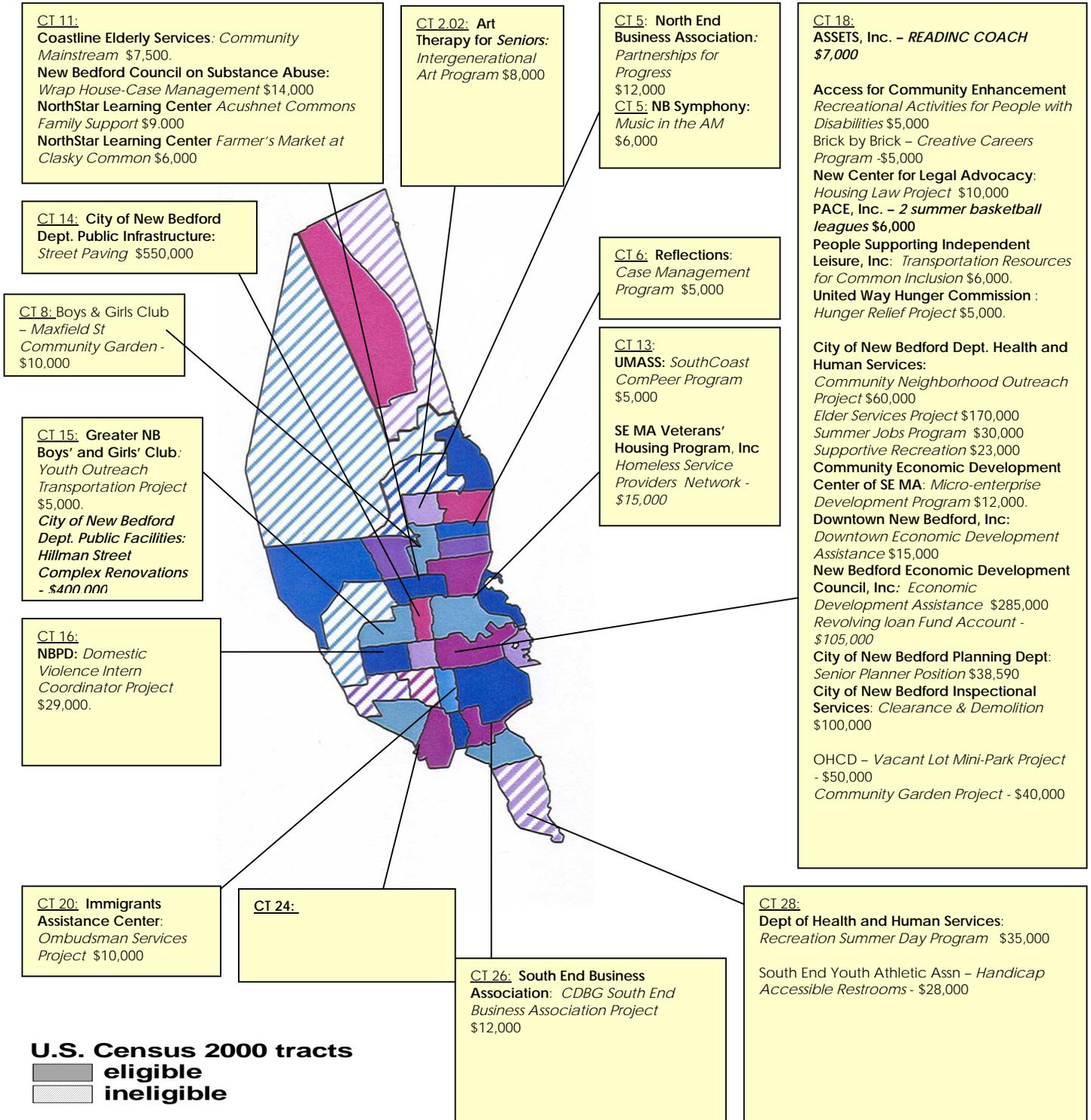
City of New Bedford, MA: Percent Hispanic by Census Tract

City of New Bedford, MA: Percent Native American by Census Tract

City of New Bedford, MA: Percent African American by Census Tract

City of New Bedford, MA: Percent Asian by Census Tract

## FY 2008 CDBG Projects By Census Tract (CT)

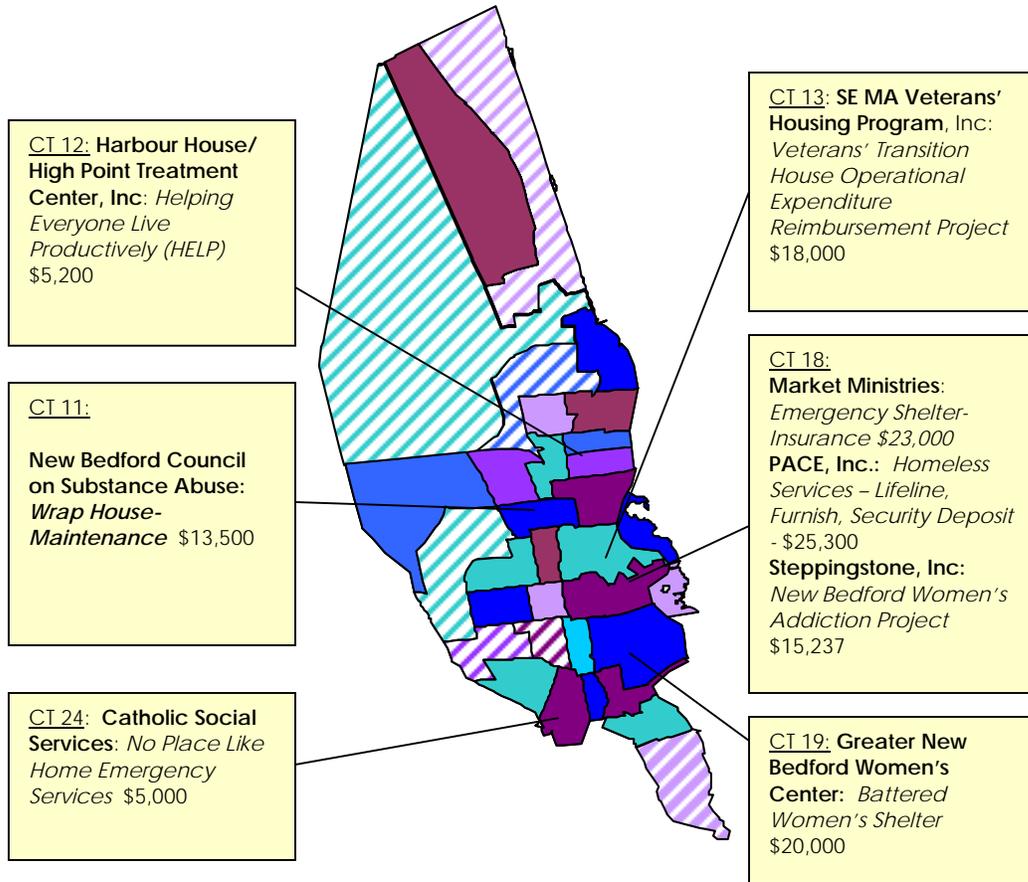


NOTE: This map indicates where the proposed Community Development activities will be undertaken in New Bedford during FY2007 by census tract. Regardless of these locations, participants in these programs are drawn from throughout the City.



# FY2008 Emergency Shelter Grant (ESG) Projects

*By Census Tract (CT)*

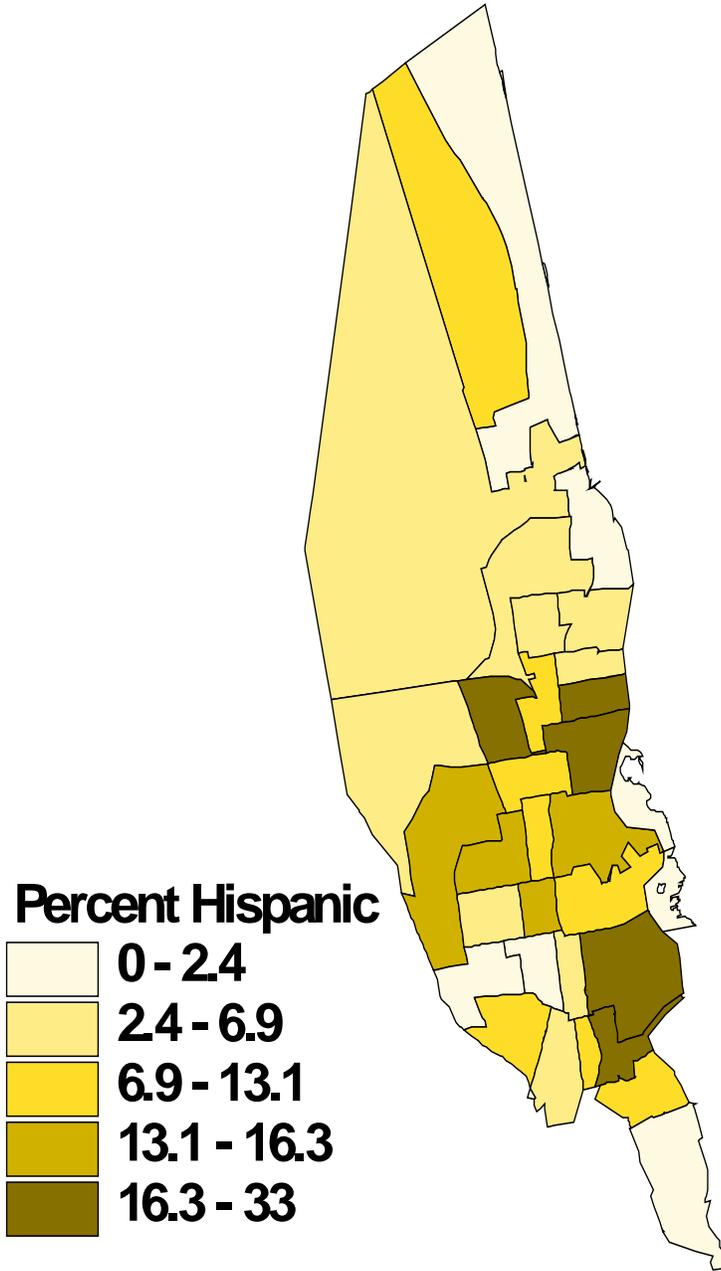


NOTE: This map indicates where the proposed emergency shelter activities will be undertaken in New Bedford during FY2007 by census tract. Regardless of these locations, participants in these programs are drawn from throughout the City.



# City of New Bedford, Massachusetts

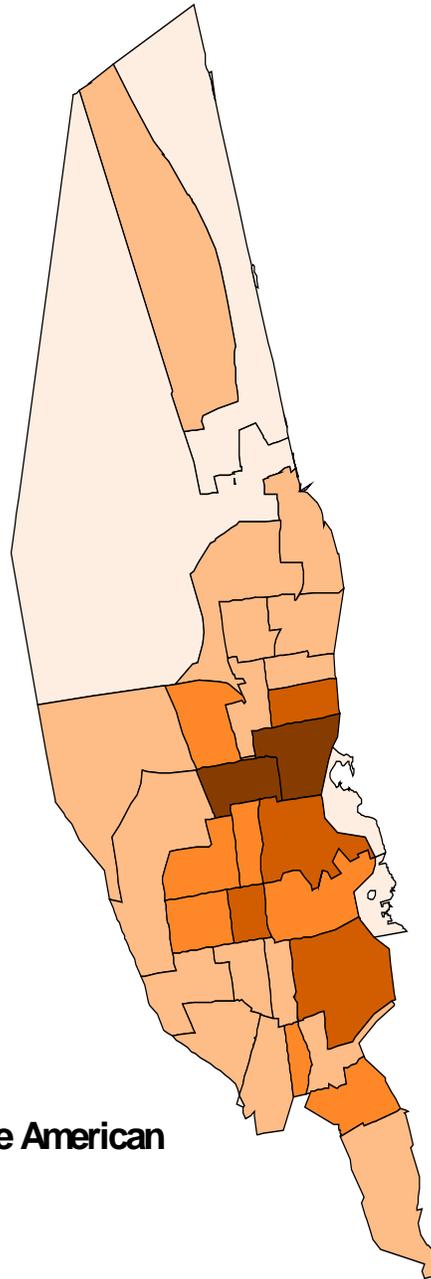
## Percent Hispanic by Census Tract



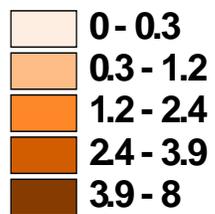
Source: U.S. Census 2000

# City of New Bedford, Massachusetts

## Percent Native American by Census Tract

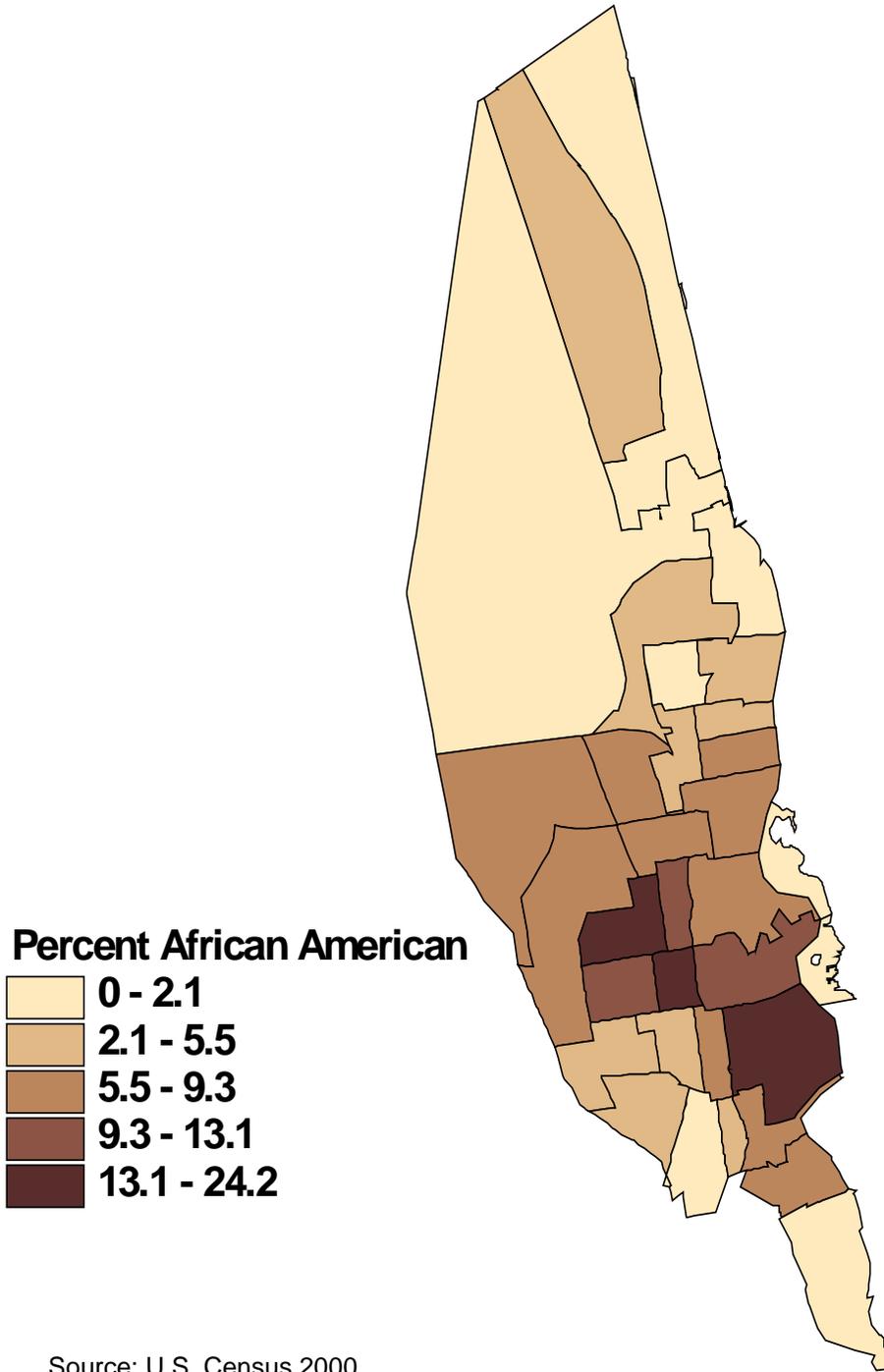


Source: **Percent Native American**



U.S. Census 2000

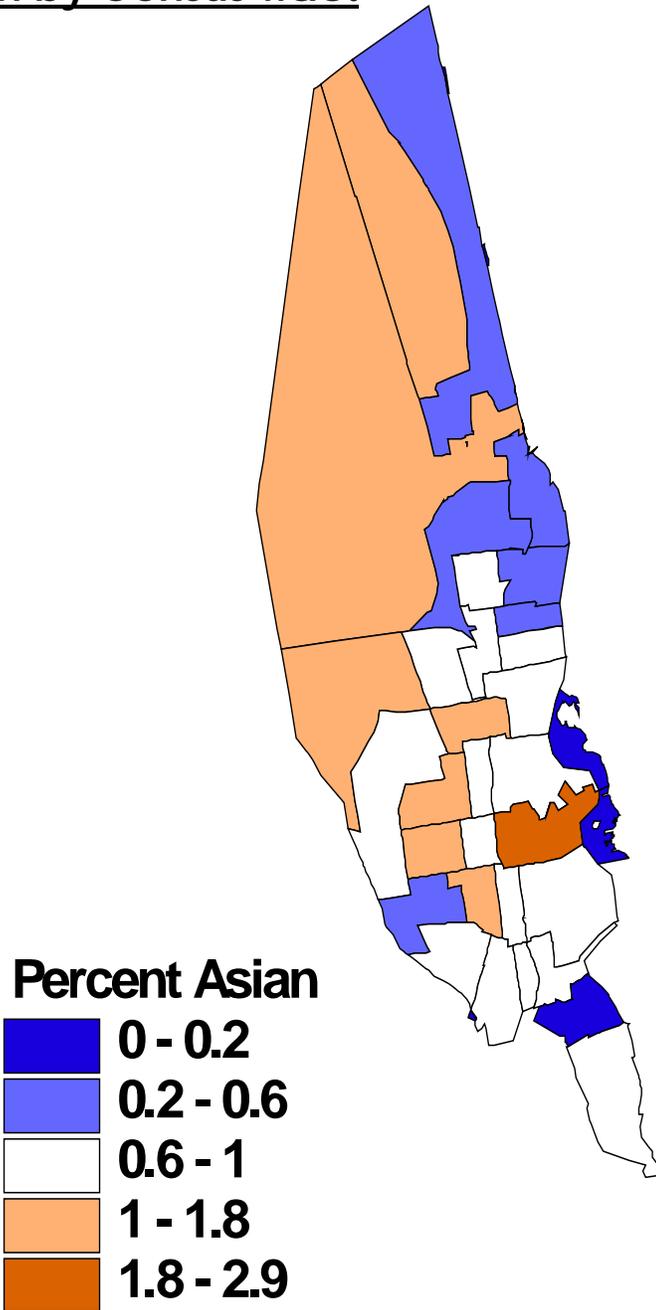
**City of New Bedford, Massachusetts**  
**Percent African American by Census Tract**



Source: U.S. Census 2000

# City of New Bedford, Massachusetts

## Percent Asian by Census Tract



Source: U.S. Census 2000

## VI. Listing of Proposed Projects

Included in this section are the following materials:

- HUD Application for Federal Assistance [Form 424]
- Funding Sources
- Listing of Proposed Projects\*

*\* Please note that this listing is available through the Office of Housing and Community Development in hard copy format.*

**APPLICATION FOR  
FEDERAL ASSISTANCE**

Version 7/03

<b>1. TYPE OF SUBMISSION:</b> Application <input type="checkbox"/> Construction <input checked="" type="checkbox"/> Non-Construction		<b>2. DATE SUBMITTED</b> 6-1-2007	Applicant Identifier 46001402
Pre-application <input type="checkbox"/> Construction <input checked="" type="checkbox"/> Non-Construction		<b>3. DATE RECEIVED BY STATE</b>	State Application Identifier
		<b>4. DATE RECEIVED BY FEDERAL AGENCY</b>	Federal Identifier
<b>5. APPLICANT INFORMATION</b>			
Legal Name: City of New Bedford		Organizational Unit: Department: Office of Housing and Community Development	
Organizational DUNS: 07-571-9187		Division:	
<b>Address:</b> Street: 608 Pleasant Street		<b>Name and telephone number of person to be contacted on matters involving this application (give area code)</b>	
City: New Bedford		Prefix: Mr.	First Name: Patrick
County: Bristol		Middle Name J.	
State: MA		Last Name Sullivan	
Zip Code 02740	Suffix:		
Country: United States		Email: PatrickS@ci.new-bedford.ma.us	
<b>6. EMPLOYER IDENTIFICATION NUMBER (EIN):</b> 04-6001402		Phone Number (give area code) 508-979-1581	Fax Number (give area code) 508-979-1575
<b>8. TYPE OF APPLICATION:</b> <input type="checkbox"/> New <input checked="" type="checkbox"/> Continuation <input type="checkbox"/> Revision If Revision, enter appropriate letter(s) in box(es) (See back of form for description of letters.) Other (specify) <input type="checkbox"/> <input type="checkbox"/>		<b>7. TYPE OF APPLICANT:</b> (See back of form for Application Types) Municipal Other (specify)	
<b>10. CATALOG OF FEDERAL DOMESTIC ASSISTANCE NUMBER:</b> TITLE (Name of Program): Community Development Block Grant 14-219		<b>9. NAME OF FEDERAL AGENCY:</b> Department of Housing and Urban Development	
<b>12. AREAS AFFECTED BY PROJECT (Cities, Counties, States, etc.):</b> New Bedford		<b>11. DESCRIPTIVE TITLE OF APPLICANT'S PROJECT:</b> 2007 Action Plan for various community development programs that help maintain the community's economic, social and physical infrastructure.	
<b>13. PROPOSED PROJECT</b> Start Date: 7-1-2007		<b>14. CONGRESSIONAL DISTRICTS OF:</b> a. Applicant Fourth	
Ending Date: 8-30-2007		b. Project Fourth	
<b>15. ESTIMATED FUNDING:</b>		<b>16. IS APPLICATION SUBJECT TO REVIEW BY STATE EXECUTIVE ORDER 12372 PROCESS?</b>	
a. Federal	\$ 3,080,951 <sup>00</sup>	a. Yes. <input type="checkbox"/> THIS PREAPPLICATION/APPLICATION WAS MADE AVAILABLE TO THE STATE EXECUTIVE ORDER 12372 PROCESS FOR REVIEW ON DATE:	
b. Applicant	\$ <sup>00</sup>	b. No. <input checked="" type="checkbox"/> PROGRAM IS NOT COVERED BY E. O. 12372	
c. State	\$ <sup>00</sup>	<input type="checkbox"/> OR PROGRAM HAS NOT BEEN SELECTED BY STATE FOR REVIEW	
d. Local	\$ <sup>00</sup>	<b>17. IS THE APPLICANT DELINQUENT ON ANY FEDERAL DEBT?</b>	
e. Other	\$ <sup>00</sup>	<input type="checkbox"/> Yes if "Yes" attach an explanation. <input checked="" type="checkbox"/> No	
f. Program Income	\$ 283,138 <sup>00</sup>		
g. TOTAL	\$ 3,344,089 <sup>00</sup>		
<b>18. TO THE BEST OF MY KNOWLEDGE AND BELIEF, ALL DATA IN THIS APPLICATION/PREAPPLICATION ARE TRUE AND CORRECT. THE DOCUMENT HAS BEEN DULY AUTHORIZED BY THE GOVERNING BODY OF THE APPLICANT AND THE APPLICANT WILL COMPLY WITH THE ATTACHED ASSURANCES IF THE ASSISTANCE IS AWARDED.</b>			
a. Authorized Representative			
Prefix Mr.	First Name Scott	Middle Name W.	
Last Name Lang		Suffix	
b. Title Mayor	c. Telephone Number (give area code) 508-979-1410		
d. Signature of Authorized Representative		e. Date Signed	

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**Reset Form**

**APPLICATION FOR  
FEDERAL ASSISTANCE**

Version 7/03

<b>1. TYPE OF SUBMISSION:</b> Application <input type="checkbox"/> Construction <input checked="" type="checkbox"/> Non-Construction		<input type="checkbox"/> Pre-application <input type="checkbox"/> Construction <input type="checkbox"/> Non-Construction	<b>2. DATE SUBMITTED</b> 5-1-2007	Applicant Identifier 48001402
			<b>3. DATE RECEIVED BY STATE</b>	State Application Identifier
			<b>4. DATE RECEIVED BY FEDERAL AGENCY</b>	Federal Identifier
<b>5. APPLICANT INFORMATION</b>				
Legal Name: City of New Bedford		Organizational Unit: Department: Office of Housing and Community Development		
Organizational DUNS: 07-571-9187		Division:		
<b>Address:</b> Street: 608 Pleasant Street		<b>Name and telephone number of person to be contacted on matters involving this application (give area code)</b>		
City: New Bedford		Prefix: Mr.	First Name: Patrick	
County: Bristol		Middle Name J.		
State: MA		Last Name Sullivan		
Zip Code 02740	Suffix:			
Country: United States		Email: PatrickS@ci.new-bedford.ma.us		
<b>6. EMPLOYER IDENTIFICATION NUMBER (EIN):</b> 04-6001402		Phone Number (give area code) 508-979-1581	Fax Number (give area code) 508-979-1575	
<b>8. TYPE OF APPLICATION:</b> <input type="checkbox"/> New <input checked="" type="checkbox"/> Continuation <input type="checkbox"/> Revision If Revision, enter appropriate letter(s) in box(es) (See back of form for description of letters.) Other (specify) <input type="checkbox"/> <input type="checkbox"/>		<b>7. TYPE OF APPLICANT:</b> (See back of form for Application Types) Municipal Other (specify)		
<b>10. CATALOG OF FEDERAL DOMESTIC ASSISTANCE NUMBER:</b> 14-231 TITLE (Name of Program): Community Development Block Grant		<b>9. NAME OF FEDERAL AGENCY:</b> Department of Housing and Urban Development		
<b>12. AREAS AFFECTED BY PROJECT (Cities, Counties, States, etc.):</b> New Bedford		<b>11. DESCRIPTIVE TITLE OF APPLICANT'S PROJECT:</b> 2007 Action Plan for assisting emergency shelters and homeless program by providing operational expenses, utility costs and other homeless prevention activities.		
<b>13. PROPOSED PROJECT</b> Start Date: 7-1-2007		Ending Date: 8-30-2007	<b>14. CONGRESSIONAL DISTRICTS OF:</b> a. Applicant Fourth	
				b. Project Fourth
<b>15. ESTIMATED FUNDING:</b>		<b>16. IS APPLICATION SUBJECT TO REVIEW BY STATE EXECUTIVE ORDER 12372 PROCESS?</b>		
a. Federal	\$	131,624 <sup>00</sup>	a. Yes. <input type="checkbox"/> THIS PREAPPLICATION/APPLICATION WAS MADE AVAILABLE TO THE STATE EXECUTIVE ORDER 12372 PROCESS FOR REVIEW ON	
b. Applicant	\$	<sup>00</sup>	DATE:	
c. State	\$	<sup>00</sup>	b. No. <input checked="" type="checkbox"/> PROGRAM IS NOT COVERED BY E. O. 12372	
d. Local	\$	<sup>00</sup>	<input type="checkbox"/> OR PROGRAM HAS NOT BEEN SELECTED BY STATE FOR REVIEW	
e. Other	\$	<sup>00</sup>	<b>17. IS THE APPLICANT DELINQUENT ON ANY FEDERAL DEBT?</b>	
f. Program Income	\$	<sup>00</sup>	<input type="checkbox"/> Yes If "Yes" attach an explanation. <input checked="" type="checkbox"/> No	
g. TOTAL	\$	131,624 <sup>00</sup>		
<b>18. TO THE BEST OF MY KNOWLEDGE AND BELIEF, ALL DATA IN THIS APPLICATION/PREAPPLICATION ARE TRUE AND CORRECT. THE DOCUMENT HAS BEEN DULY AUTHORIZED BY THE GOVERNING BODY OF THE APPLICANT AND THE APPLICANT WILL COMPLY WITH THE ATTACHED ASSURANCES IF THE ASSISTANCE IS AWARDED.</b>				
<b>a. Authorized Representative</b>				
Prefix Mr.	First Name Scott		Middle Name W.	
Last Name Lang				Suffix
b. Title Mayor				c. Telephone Number (give area code) 508-979-1410
d. Signature of Authorized Representative				e. Date Signed

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**APPLICATION FOR  
FEDERAL ASSISTANCE**

Version 7/03

<b>1. TYPE OF SUBMISSION:</b> Application <input type="checkbox"/> Construction <input checked="" type="checkbox"/> Non-Construction		<input type="checkbox"/> Pre-application <input type="checkbox"/> Construction <input type="checkbox"/> Non-Construction	<b>2. DATE SUBMITTED</b> 5-1-2007	Applicant Identifier 48001402
			<b>3. DATE RECEIVED BY STATE</b>	State Application Identifier
			<b>4. DATE RECEIVED BY FEDERAL AGENCY</b>	Federal Identifier
<b>5. APPLICANT INFORMATION</b>				
Legal Name: City of New Bedford		Organizational Unit: Department: Office of Housing and Community Development		
Organizational DUNS: 07-571-9187		Division:		
<b>Address:</b> Street: 608 Pleasant Street		<b>Name and telephone number of person to be contacted on matters involving this application (give area code)</b>		
City: New Bedford		Prefix: Mr.	First Name: Patrick	
County: Bristol		Middle Name J.		
State: MA		Last Name Sullivan		
Zip Code 02740	Suffix:			
Country: United States		Email: PatrickS@ci.new-bedford.ma.us		
<b>6. EMPLOYER IDENTIFICATION NUMBER (EIN):</b> 04-6001402		Phone Number (give area code) 508-979-1581	Fax Number (give area code) 508-979-1575	
<b>8. TYPE OF APPLICATION:</b> <input type="checkbox"/> New <input checked="" type="checkbox"/> Continuation <input type="checkbox"/> Revision If Revision, enter appropriate letter(s) in box(es) (See back of form for description of letters.) Other (specify)		<b>7. TYPE OF APPLICANT:</b> (See back of form for Application Types) Municipal Other (specify)		
<b>10. CATALOG OF FEDERAL DOMESTIC ASSISTANCE NUMBER:</b> TITLE (Name of Program): Community Development Block Grant		<b>9. NAME OF FEDERAL AGENCY:</b> Department of Housing and Urban Development		
<b>12. AREAS AFFECTED BY PROJECT (Cities, Counties, States, etc.):</b> New Bedford		<b>11. DESCRIPTIVE TITLE OF APPLICANT'S PROJECT:</b> 2007 Action Plan for the expansion of affordable housing opportunities, particularly for rental housing for low and very low income households.		
<b>13. PROPOSED PROJECT</b> Start Date: 7-1-2007		<b>14. CONGRESSIONAL DISTRICTS OF:</b> a. Applicant Fourth		
Ending Date: 6-30-2007		b. Project Fourth		
<b>15. ESTIMATED FUNDING:</b>		<b>16. IS APPLICATION SUBJECT TO REVIEW BY STATE EXECUTIVE ORDER 12372 PROCESS?</b>		
a. Federal	\$ 1,245,015 <sup>00</sup>	a. Yes. <input type="checkbox"/> THIS PREAPPLICATION/APPLICATION WAS MADE AVAILABLE TO THE STATE EXECUTIVE ORDER 12372 PROCESS FOR REVIEW ON		
b. Applicant	\$ <sup>00</sup>	DATE:		
c. State	\$ <sup>00</sup>	b. No. <input checked="" type="checkbox"/> PROGRAM IS NOT COVERED BY E. O. 12372		
d. Local	\$ <sup>00</sup>	<input type="checkbox"/> OR PROGRAM HAS NOT BEEN SELECTED BY STATE FOR REVIEW		
e. Other	\$ <sup>00</sup>	<b>17. IS THE APPLICANT DELINQUENT ON ANY FEDERAL DEBT?</b>		
f. Program Income	\$ <sup>00</sup>	<input type="checkbox"/> Yes If "Yes" attach an explanation. <input checked="" type="checkbox"/> No		
g. TOTAL	\$ 1,245,015 <sup>00</sup>			
<b>18. TO THE BEST OF MY KNOWLEDGE AND BELIEF, ALL DATA IN THIS APPLICATION/PREAPPLICATION ARE TRUE AND CORRECT. THE DOCUMENT HAS BEEN DULY AUTHORIZED BY THE GOVERNING BODY OF THE APPLICANT AND THE APPLICANT WILL COMPLY WITH THE ATTACHED ASSURANCES IF THE ASSISTANCE IS AWARDED.</b>				
a. Authorized Representative				
Prefix Mr.	First Name Scott	Middle Name W.		
Last Name Lang	Suffix			
b. Title Mayor	c. Telephone Number (give area code) 508-979-1410			
d. Signature of Authorized Representative	e. Date Signed			

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<b>FUNDING SOURCES</b>	
<b>Entitlement Grant</b>	
CDBG	\$2,956,836
ESG	\$131,886
HOME	\$1,204,302
HOPWA	0
<b>Total Entitlement FY08</b>	<b>\$4,293,024</b>
<b>Prior Year's (FY07) Program Income</b> <i>(not previously programmed or reported)</i>	
CDBG	\$0
ESG	\$0
HOME	\$0
HOPWA	\$0
<b>Total FY07 Program Income</b>	<b>\$0</b>
<b>Reprogrammed Prior Year Funding</b>	
CDBG	\$277,254
ESG	\$24
HOME	\$0
HOPWA	\$0
<b>Total Reprogrammed Funds</b>	<b>\$277,278</b>
<b>Total Estimated Program Income</b>	
CELf Revolving Loan Fund	\$100,000
HAND Revolving Loan Fund	\$100,000
<b>Total FY08 Estimated Program Income</b>	<b>\$200,000</b>
<b>Section 108 Loan Guarantee Fund</b>	<b>\$0</b>
<b>TOTAL FUNDING SOURCES</b>	<b>\$4,770,302</b>
Other Funds	\$0
<b>Submitted Proposed Project Totals</b>	<b>\$4,770,302</b>
<b>Un-Submitted Proposed Projects Totals</b>	<b>\$0</b>

## VII. Program Certifications\*

The following pages in this section include prepared certifications executed in accordance with the applicable statutes and regulations governing the Consolidated Plan.

*\* Please note: Copies of executed program certifications are available through the Office of Housing and Community Development.*

## VIII. Appendicies

This section of the 2008 *Action Plan* includes public hearing minutes and public comments generated and submitted to the Office of Housing & Community Development during the 30-day review period ending April 17, 2008.

**PUBLIC HEARING COMMENTS:**

**MINUTES  
of  
PUBLIC MEETINGS**



## *City of New Bedford, Massachusetts*

### **FY2007 ACTION PLAN PUBLIC MEETING MINUTES**

#### **COMMUNITY FORUM Carney Academy Wednesday, January 10, 2007**

The meeting started at 6:15 PM

Introduction was made by Patrick J. Sullivan, Director of the Office of Housing and Community Development. He thanked those present for their attendance at the meeting, explaining that the public input is necessary in order for the funds available to be applied more effectively. Mr. Sullivan proceeded to indicate the individual programs under which submission of proposals will apply: ESG, HOME and CDBG. He stated that the sole purpose of these community forums is to get information and get input from the community. These programs benefit low and moderate income individuals and are designed to meet the needs of the community. Mr. Sullivan then proceeded introducing the staff of OHCD, who are involved in the implementation of these programs and their various duties.

Mr. Sullivan further explained that these meetings are to find out the needs of the community and to target where the needs are. He emphasized that public participation is always on-going and that attendance to these meeting is important so the office can obtain the information necessary to best design these programs. Mr. Sullivan then introduced Caroline Wells, the Deputy Director of the Office of Housing and Community Development as the next speaker.

Ms. Wells gave a brief explanation of the Block Grant Programs, CDBG, ESG and HOME, detailing HOME project explanation.

Mr. Sullivan took to the podium again and, with the visual aid, proceeded to put forth some statistics:

#### **CDBG activities:**

- 24,000 city residents have benefited in the past from funding under CDBG;
- 43 housing units were improved with deleading programs;
- almost 1,848 beneficiaries of housing rehab programs;

#### **HOME activities:**

- 27 units under first time homebuyers' program;

#### **ESG programs:**

- 1,302 city residents benefited through our programs last year;
- 9 local non-profit agencies providing services for the homeless;

Total Expenditures:		
	HOUSING	\$3,167,488
	CDBG	\$3,459.333

Mr. Sullivan explained that the RFPs would be available this date and a technical assistance workshop has been scheduled for Friday, January 12, 2007 at 9AM at the Office of Housing and Community Development. He explained that these RFPs submitted are for all FY2007 activities. There are three packets of RFPs available:

- CDBG (non-construction) packet
- CDBG construction packet
- ESG packet

Mr. Sullivan encouraged those presents to be present at the next meeting to be held on Thursday, January 11, 2007 at 6:00 PM at the Gomes School and that the RFPs are due back at OHCD by February 9, 2007 at 12 noon. He explained that during the months of February and March is the time for review of the submitted RFPs and thereafter a Draft Plan is published. Proper comment period is then allowed, and after the Draft Plan is submitted to the City Council, which is followed by notices of award of grants, sub-recipient agreements/contracts are produced in the month of June and then on July 1, 2007 the programs start. Mr. Sullivan then invited Mayor Scott W. Lang to say a few words.

Mayor Lang started his comments by explaining that he was there to listen and that the programs should provide the maximum impact in the city. He suggested that with the possibility of the priorities shifting in Congress, that more funds may be made available on the federal level for programs such as CDBG. Mr. Lang stressed the importance of submission of programs that will have the biggest impact on the city and its residents as have never been done before. He stated that he is encouraged by tonight's turnout and that the city is wide open to ideas from the public.

Then the public comments part of the forum ensued.

Dræ Perkins—Treatment on Demand: Mr. Perkins stated that his organization has implemented youth empowerment programs as an outreach to the youth of the city from homes of low and moderate income. Without these funds, many youth would not feel positive feelings, but a sense of helplessness. These funds are helpful in sustaining the programs and we look forward to continue and expand our programs.

Jim Oliveira—Lifestream and Mother Theresa Playground: When I grew up, there were no programs for the youth in the area of North Central. I just want to make a point that this playground is old and in disrepair and lack of safety in equipment. We could use new playground equipment and security fencing. There are many activities up there. We serve a good number of low and moderate income young people from this area and we could use some help.

Cindy Ricard—Inspirational Art Therapy: We are a non-profit and were incorporated in 1999. This is a program for seniors and reaching out to seniors of low and moderate income. This is a program of fine art and of shared experiences. These people have problems and if it wasn't for the Mayor, I don't know what I'd do. We serviced 278 people last year and over 3,000 in total over the years. It's not just about art. They are healing and reaching out to each other.

Michelle Nogueira—North Star Learning Center: We have after-school programs and service 18 kids per week tutoring, mentoring, using computers, arts and crafts, holiday parties, etc. Kids need attention and parents are busy with jobs.

Helena Marques—Immigrants Assistance Center: We are looking for funding. We service the non-English speaking population with social services, filling out forms in English that they cannot due to a language barrier. In other instances when they need services we determine their needs and send them to PACE, the Women's Center. We provide services and advocate on their behalf.

Linda Morad—North End Business Association: We've been a recipient for the last 7 years. The association has been incorporated since 1909 and we service the small business for almost 100 years. Many clients are truly small businesses that need basic office management, so they can stay and run their business. We must keep these businesses viable and in business. We are very active in the neighborhoods and keep the neighborhoods safe. It is important for business to give back to the community.

Donna Motta—Downtown New Bedford, Inc.: We treat economic development issues. We promote downtown and try to change the perception of the downtown. As a wonderful resource for people apprehensive to go to the Small Business Administration, we serve the mom and pop's business. We appreciate the funding this office has supplied in the past and look forward to funding in the future.

Felice Monteiro—Council on Aging, Outreach Benefits worker: The funding supplied by CDBG funds allows us to have an outreach worker, 3 days a week helping elders with issues such as Social Security forms, Medicare, SeniorScope newspaper. This 12-page publication has a circulation of 15 thousand copies per month. Recipients of CDBG funding for several years, without these funds it would be extremely difficult to reach the homebound elders of our community.

Pauline Macedo—Ombudsman: It is imperative that the OHCD continue funding this program. I assist the elderly and disabled with their needs. Often I accompany them to agencies and translate for them and also documents. I also help with sign language. I also do outreach at various locations throughout the city and other housing complex locales informing them of programs and how to access those programs. I participated in the Portuguese elder conference at Fort Taber and the Sunset Sr. Program, 13 weeks a year providing hot meals to seniors.

Joann Rego—ACCESS: I am requesting assistance again. Many community services provide much needed services, but I provide social experiences and quality of life for people with disabilities. I provide recreation and social gatherings. That one night of month dance is most important to any one of them and they can tell you the date of that event with joy in their eyes. Our camping trips are most rewarding to them. You can tell when a disabled member of the community has never been camping before, when you see them carrying their brand-new camping bag and the excitement they display.

Steve Montenbaum—New Bedford Council on Addiction (Highpoint Wrap House): We are a woman's early recovery on substance abuse. We provide case management services. Harbour House is the homeless shelter for families. Without funding for these services, we could not be effective and request funding again this year.

Steve Guillotte—Coastline Elderly Services: The funds benefit homebound elders for many things and issues such as homeless, evictions, issues of emergency shelter for elderly, protective services, financial exploitation, physical and sexual abuse, etc. When an elderly

person needs to go to a shelter, they usually have special needs, such as medication, disabilities and physical special needs, and that is a concern.

Pam Cruz—N.B. Coalition—Community Connections: Our program helps community child protection welfare system. I looked at a map broken down by census tracts and comparing it with a map of where our services are most needed, they match pretty closely. One of the most unmet needs is the high evidence of child maltreatment. We spend a lot of time on youth, but we need to spend more on parenting and families. Family resource support is a great necessity and we must develop more support and resources for parents.

There being no more members of the public interested in addressing the forum, Mr. Sullivan again took the podium and informed those presents that the OHCD has stats that may help any organization and individual in accessing grants. We have database of information we can share with anyone that needs it. Mr. Sullivan then asked Mayor Lang to address the forum with a final word.

Mayor Lang proceeded to say that this night was a good night to listen and to think about the programs before working on the RFPs. He suggested to those applying for funds under the programs available to work with Patrick Sullivan and the staff so they may help those submitting proposal in perfecting the same. He also suggested they attend the workshop scheduled for Friday, January 12, 2007. He said to get everyone to make sure to get the biggest return for the dollar. We are looking to serve people and to help people that absolutely need help. He proceeded to inform those present that on Thursday is AHA night, to have individuals that come to the meeting to also attend that event with their families and take advantage of the restaurants, museums and other venues that specifically open on that particular night.

Mr. Sullivan closed the forum with parting words encouraging all to access the funds available and stressing the fact that these federal programs are one of the very few that are designed by the public and based on the needs of the community. He then thanked everyone for attending the forum.

Meeting was adjourned at 7:30 PM.



## *City of New Bedford, Massachusetts*

### **FY2007 ACTION PLAN PUBLIC MEETING MINUTES**

#### **COMMUNITY FORUM Gomes School Thursday, January 11, 2007**

The meeting started at 6:20 PM

Introduction was made by Patrick J. Sullivan, Director of the Office of Housing and Community Development. He thanked the individuals and organizations present for taking the time to attend the forum, the second of two community meetings. He proceeded to explain that these federal funds available through CDBG are for the sole benefit of low and moderate income residents and stressed the necessary input of the public in order to ensure that funds are applied where they are needed most and where they are most effective. Mr. Sullivan proceeded to indicate the individual programs where applicants can submit their proposals: ESG, HOME and CDBG. He continued to indicate that the sole purpose of these community meetings is to collect information and get input from the community. The funds allocated yearly are to benefit low and moderate income individuals and meet the specific needs of the community. Mr. Sullivan then proceeded introducing the staff of OHCD, who are involved in the process of receiving, review and have direct contact with those submitting RFPs and their varied duties.

Mr. Sullivan then introduced Caroline Wells, the Deputy Director of the Office of Housing and Community Development as the next speaker.

Ms. Wells explained the Block Grant Programs, CDBG, ESG and HOME and passed the speaking program back to Mr. Sullivan.

Director Sullivan preceded to go over some statistics of last year's program and the approximate number of individuals who benefited from these programs:

CDBG: 24,000 city residents benefited from funding under CDBG;  
43 housing units were positively impacted by the deleading programs;  
almost 1,848 beneficiaries received housing rehab programs;  
betterment of streets and sidewalks in eligible census tracts;  
improvements made to parks and playgrounds;  
improved handicapped and accessibility;  
public service grants;  
22-25 public service facilities received benefits;  
sports, recreation and arts;  
youth and elderly programs;

drug counseling;  
many services for the homeless population;  
rehabbing of housing for seniors;  
general rehab development;  
economic development;  
micro enterprise funds to support small business to develop  
façade programs on commercial buildings;  
rental housing facilitated;

HOME activities:

27 units were facilitated under the first time homebuyers' program;

ESG programs:

1,302 residents of New Bedford benefited through last year's programs;  
9 local non-profit agencies provided services for the homeless with the aid of these federal funds;

Total Expenditures:

HOUSING	\$3,167,488
CDBG	\$3,459.033

Mr. Sullivan explained that the RFPs are currently available through the City's web site for download as well as paper copies can be obtained at the OHCD. He explained also that a technical assistance workshop will be held on Friday, January 12, 2007 at 9AM at the Office of Housing and Community Development, 608 Pleasant Street, New Bedford, Massachusetts and that all RFPs submitted are for all FY2007 activities. Those of you here that have been approved in the past, I still encourage you to attend the workshop and refine your proposals. There have been some changes to the RFPs and we think they are in a better context now.

If you are an entity that provides services to the homeless community, you could apply for construction funds for general repairs or rehab the building where those services are being given. The RFPs are due on February 9<sup>th</sup>, at noon and the staff is ready and willing to give advice and steer you to prepare the most advantageous proposal. Last night the Mayor stopped in at the Carney Academy meeting and stated that he gets calls sometimes the day before the deadline by individuals who have been too busy to get their proposals prepared. If you have any questions, you have people at the OHCD ready to provide help and the deadline stands as noon February 9, 2007 for the submission of the proposals. Our intention is to get this money out and help everyone as much as possible.

The RFPs are in three categories:

CDBG (non-construction) packet  
CDBG construction packet  
ESG packet

Mr. Sullivan said that if you have a proposal, now is the time to speak up, or even ideas that are under funded. We encourage any individual to address the forum.

Alyse Blake—PACE: We see a need for a new skate park in the city. Kids are skating downtown and constantly being told to leave the library steps, the Bank of America sidewalk, and other locations. I know that there are people interested in placing a skateboard park at Brooklawn Park. Are there funds available for project development?

Mr. Sullivan: We try to use HOME funds for that. They allow more flexibility. We can use CDBG for acquisition, but we must be careful because there are other requirements. We have smaller programs for smaller housing funds.

Jim Ross—Housing Law Project: In order to assist tenants faced with eviction, what is available to address the homeless? This is a growing problem that seems to be getting worse.

Mr. Sullivan: What we have in New Bedford is a group, the Homeless Service Provider Network to address the needs of the homeless. We are able to access thru the McKinney-Vento funds. There are a few organizations right now receiving funds under that program. The administration in Washington has not looked favorable unto temporary housing. They want permanent housing. But if the person is not ready for permanent housing, what can one do? There is no easy solution to this problem. We've signed on to address the 10-year plan to eliminate homelessness totally in 10 years. The Mayor is interested in finding another shelter in the city and we've funded many programs over this last year to benefit homeless. The old convent on Ruth Street is currently under construction as a possible site for aid to the homeless.

Betty Rivera—South End Business Association: What about funding assistance to those programs?

Mr. Sullivan: It's part of the ESG program, but it's limited funding.

Ed Allard—Community Action for Better Housing: We are in the process of completing 17 units on Ruth Street. We have a great support staff that has been doing a great job. This was a terrible piece of property with many problems, but this is a good example of how we can take public funds and do turn a sore site into something positive for the community and the neighborhood.

Kristen Verdeaux—Steppingstone, Inc.: I want to say thanks for the help given to Steppingstone. Our program gives 20 youngsters the structure and skills required to overcome addictions. We teach them to be self-sufficient, supplying them with the skills and knowledge to overcome their addictions and develop self, vocational skills, employment, etc. We have received funding in the last 7 years from OHCD. We are providing a comfortable, safe environment, parenting and nurturing skills for those that are mothers.

Maria A. Rosario--NorthStar Learning: Can we purchase computers? We have a few and many kids don't get to use a computer all the time. We could use more equipment.

Mr. Sullivan: If you have a program, you can purchase new equipment.

Maria Rosario--NorthStar Learning: Do we have to go to a certain place for the purchase?

Mr. Sullivan: No. You need to get three (3) quotes, but the choice of where you do the purchasing is yours.

Mr. Sullivan: I know just about everyone here and you make a difference in the community. It's rewarding to give the funds to the agencies and the services you provide. Thank you for your efforts in the community. Keep thinking of what is needed and needed most. We need help to help our community. If you know any questions, our staff is there to lend a hand and advise as to get the most for the dollars.

Meeting was adjourned at 7:10 PM.